



L.E.K.



## Infrastructure NSW

### Sydney CBD access strategy

26 June 2012

The materials contained in this document are intended to supplement a discussion between Infrastructure NSW and L.E.K. Consulting in June 2012. These perspectives are confidential and will only be meaningful to those in attendance.

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## Agenda

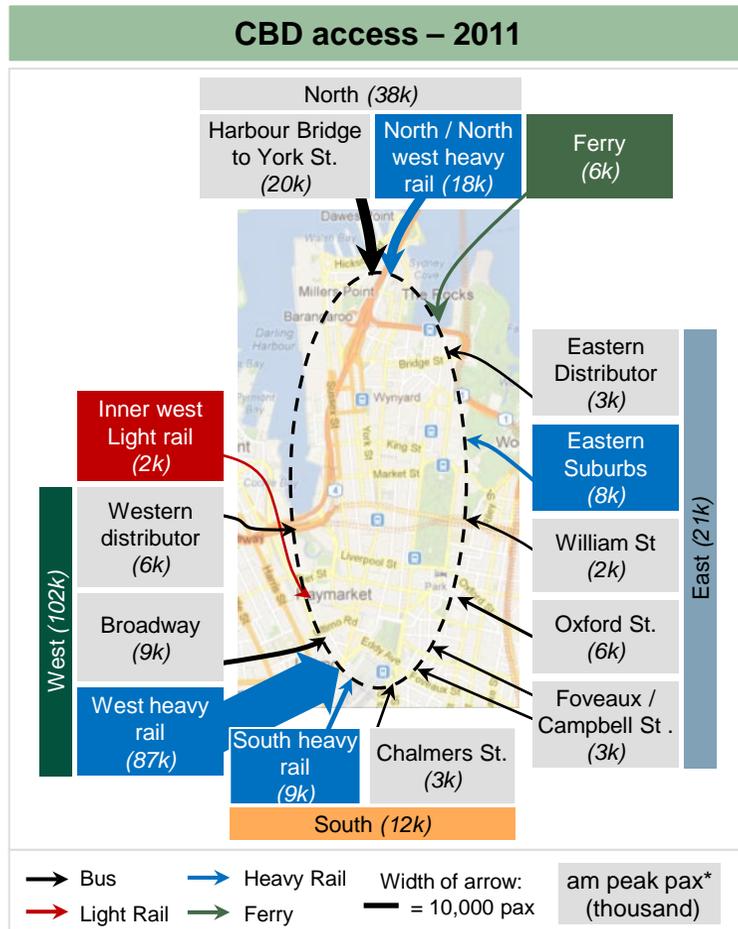
- Executive summary
- Challenges and objectives
- CBD access strategy development and assessment
- Next steps
- Detailed analysis

## Introduction and context

- Infrastructure NSW is currently developing a 20-year State Infrastructure Strategy (SIS) that identifies and prioritises critical public infrastructure for NSW with the goals of creating a future for Sydney that provides:
  - connectivity
  - resilience
  - a better life
  - public transport infrastructure of reasonable cost and risk
- Commuter transit into the CBD is a significant infrastructure challenge for Sydney, with current modes of public transport into the CBD already approaching capacity during the peak periods and volumes expected to grow by c.20% by 2036
- This report reviews a series of options for the Sydney CBD and inner suburbs, with a focus on bus and light rail infrastructure that could provide access to the CBD and complement a significant number of heavy rail initiatives planned for completion by 2036. In particular the purpose of this report is to:
  - explore how modal choices can help realise the 2036 vision for the Sydney CBD as characterised by both the NSW Government\* and the City of Sydney\*\*
  - provide Infrastructure NSW with a set of high level strategic network options for addressing access to the CBD in the long-term, for consideration in the development of the overall 20-year SIS
  - identify key trade-offs associated with each option (rather than propose a specific single solution)
  - explore current assumptions and provide new perspectives on a complex debate
- Work was conducted over six weeks, necessitating a high-level review
  - heavy rail options were not assessed
  - re-configuring existing timetables and routes was not assessed
  - there was no direct access to Transport for NSW staff

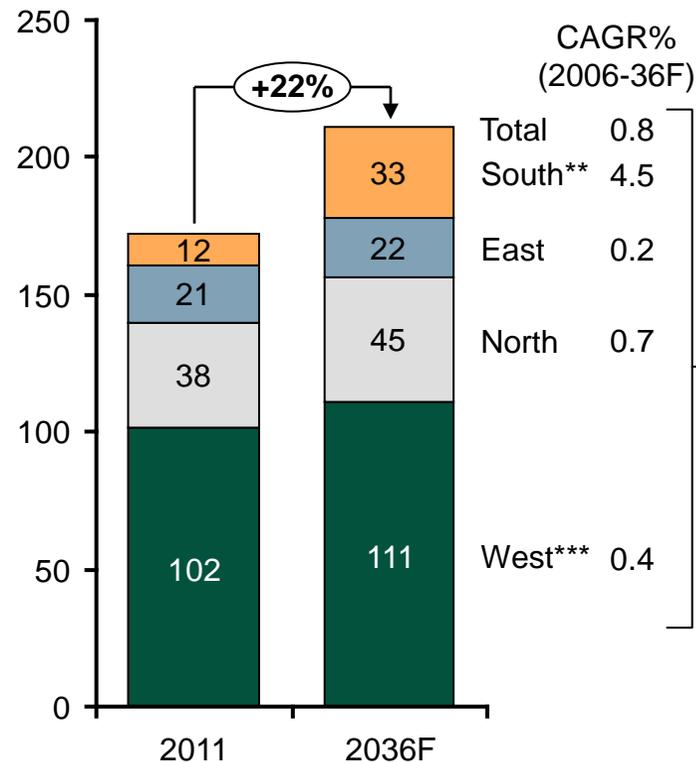
**This report contains a high level assessment of conceptual CBD network access options in order to inform debate and further detailed assessment**

In 2011, 52 thousand of the 180 thousand journeys into and through the CBD during the am peak\* were via bus, with overall journeys into the CBD expected to grow 22% by 2036



### Heavy Rail and Bus Travel into and through the CBD (am peak 2011-36F)

Thousand pax



While demand is expected to grow, actual patronage growth across the Sydney public transport network will be contingent on how increasing congestion is managed

Note: \* 2 hour am peak (7-9am); \*\* South represents Illawarra and airport train line services with a further c.20k pax increase expected on the airport line by 2036; \*\*\* West / South-West includes services from the Strathfield, and Bankstown lines

Source: TfNSW Sydney Strategic Travel Model 2010; Transport for NSW; L.E.K. Analysis  
 Infrastructure NSW. Sydney CBD Access strategy.

## Commuter access into the Sydney CBD is hampered by several challenges



### Unreliable access to / from the CBD

- Variation in journey time into the CBD due to near-capacity utilisation of system and sensitivity to factors such as accidents, breakdowns, events, weather, etc



### Congestion on routes in and out of the CBD

- Bus routes compete with private and commercial traffic at key CBD access points
- Slow bus movement is experienced by passengers on the Harbour Bridge during the peak 8:30am to 9:00am peak period



### Congestion within the CBD

- Congestion along key CBD spines due to public, private and commercial vehicles
- Sydney CBD congestion is further complicated by surface intersections between busy North-South and East-West traffic routes



### Increasing competition for street space

- High density of vehicle and pedestrian traffic during peak hours on roads and footpaths
- Streets mostly serve to facilitate movement through the corridor and discourages ambient interaction with the side-street scape (eg. retail)

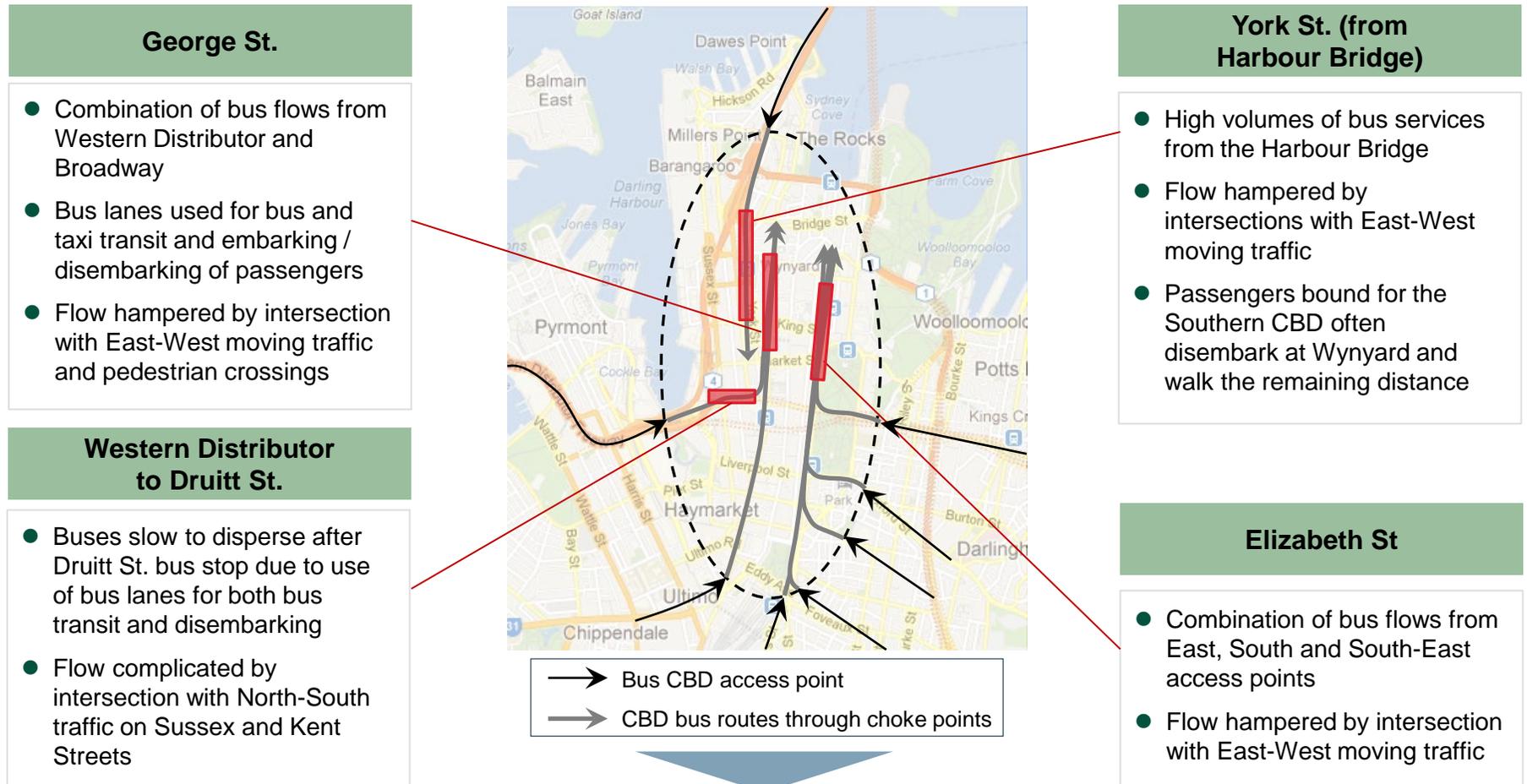
A long term CBD access strategy aims to address each of these barriers

Source: Parsons Brinckerhoff; Gehl Architects; images – dailytelegraph.com.au, parkingconsultants.com, Sydney Morning Herald;

L.E.K. analysis

Infrastructure NSW. Sydney CBD Access strategy.

## Several bus choke points exist across the CBD, created by a combination of large bus volumes and multiple intersections with other traffic movements



The options considered in this report aim to address several of these choke points

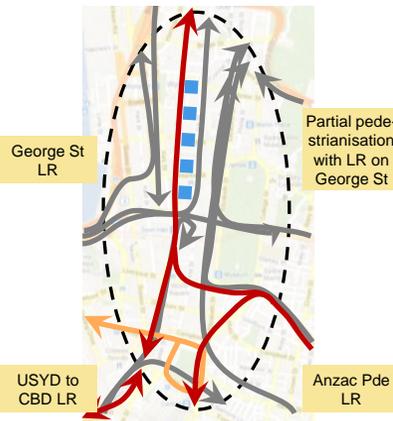
# Three strategic network options were assessed against the status quo

Option 1: Base case – status quo				Option 2: Dedicated Light Rail (LR)				Option 3: Underground Bus Rapid Transit (BRT)				Option 4: Underground BRT and LR			
Choke points potentially addressed				Choke points potentially addressed				Choke points potentially addressed				Choke points potentially addressed			
George St	Western Distributor	York St.	Eliz. St.	George St	Western Distributor	York St.	Eliz. St.	George St	Western Distributor	York St.	Eliz. St.	George St	Western Distributor	York St.	Eliz. St.
x	x	x	x	✓	x	x	✓	✓	?	✓	✓	✓	?	✓	✓

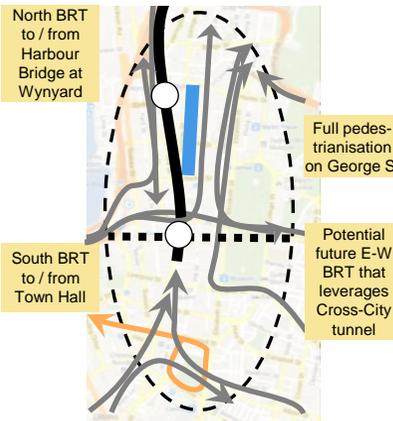
  



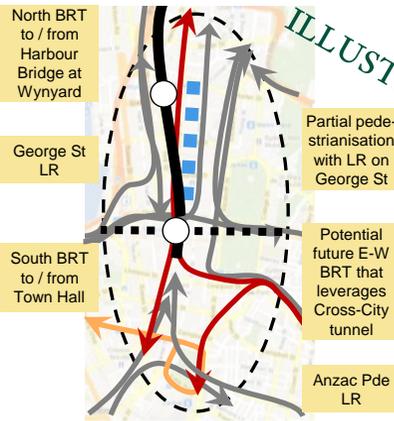
- Represents the current Sydney CBD bus network



- Based on publicly available information relating to the 'Sydney Light Rail Strategic Plan' currently being developed by TfNSW
- No optimisation of Light Rail network or services was considered
- Anzac Pde. bus routes replaced with Anzac Pde. Light Rail that links with George St. Light Rail



- Underground BRT network based on high level concepts
- c.75% of peak Harbour Bridge buses moved to underground BRT
- All peak Broadway and c.50% of South-East buses moved to BRT
- Makes use of tram tunnels from Wynyard to Harbour Bridge
- Assumes planned redevelopment of Wynyard and Town Hall stations



- Network based on a combination of options 2 and 3
- USYD to CBD Light Rail removed due to route being addressed by both options 2 and 3

█ Potential BRT 
 ➔ Potential Light Rail 
 ➔ Existing Light Rail 
 ➔ Surface Bus 
 ○ Sub surface station 
  Pedestrianised George St. 
  Partially pedestrianised George St. with Light Rail

Source: TfNSW 'Sydney Light Rail Strategic Plan' information web page ([www.transport.nsw.gov.au/light-rail-program/sydney-light-rail-strategic-plan](http://www.transport.nsw.gov.au/light-rail-program/sydney-light-rail-strategic-plan)); L.E.K. analysis

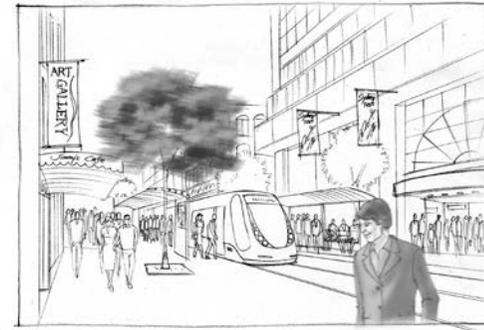
# Each of the strategic network options creates a different type of urban CBD environment at street level

## Option 1: Base case – status quo



*"...Vehicles and pedestrians vying for street space in the CBD..."*

## Option 2: Dedicated Light Rail



*"...George St. boulevard for pedestrians and Light Rail only..."*

## Option 3: Underground BRT



*"...Removal of buses from the CBD surface with parts of George St fully pedestrianised and other parts with broadened sidewalks..."*

## Option 4: Underground BRT and LR

*Combined amenity from options 2 and 3*

*"...Pedestrian boulevard with Light Rail on surface and majority of buses moved underground..."*

## Underground BRT could provide full pedestrianisation and greater travel time benefits to more passengers, but could be more technically challenging to build than a surface light rail line

Summary of implications for strategic CBD access options												
Option 2: Dedicated Light Rail				Option 3: Underground Bus Rapid Transit (BRT)				Option 4: Underground BRT and Light Rail				
Choke points potentially addressed				Choke points potentially addressed				Choke points potentially addressed				
George St	Western Distributor	York St.	Eliz. St.	George St	Western Distributor	York St.	Eliz. St.	George St	Western Distributor	York St.	Eliz. St.	
✓	x	x	✓	✓	?	✓	✓	✓	?	✓	✓	
<b>Impact</b> <ul style="list-style-type: none"> <li>Improved urban amenity along George St. with road space shared between Light Rail and pedestrians from Hunter St. to Park St.</li> <li>Provides a transit option with improved on-board amenity for some South-East pax (c.10% of all am peak* journeys into the CBD)</li> </ul>				<ul style="list-style-type: none"> <li>Improved urban amenity along George St. with pedestrian-only area from Hunter St. to Market St., facilitated by the shift of buses underground</li> <li>Could address c.40% of all am peak* journeys with improved journey times</li> <li>Potential opex savings of c.\$10m p.a. through journey time savings from the BRT tunnel</li> </ul>				<ul style="list-style-type: none"> <li>Combined amenity benefits of options 2 and 3 with potential congestion in other parts of the CBD mitigated through the shift of buses underground</li> <li>Light Rail component could address a further c.10% of am peak* journeys on top of the c.40% already addressed by BRT</li> </ul>				
												<b>Considerations</b> <ul style="list-style-type: none"> <li>Potentially worsens congestion by shifting buses and private vehicles away from George St. onto other limited routes</li> <li>With some buses terminating upon entry to the CBD, some journeys may require additional interchange and associated journey time penalty</li> </ul>

Note: \*2 hour am peak (7-9am)

Source: MRCagney; L.E.K. Analysis

## A broad range of criteria has been used to assess each strategic option

	<b>Assessment criteria</b>	<b>Definition: The proposed strategic option...</b>	<b>Assessment approach: Analyse and compare...</b>
<b>Connectivity</b>	<b>CBD access journeys addressed</b>	...positively impacts on a large proportion of passengers who access the CBD each day	...the estimated number of passengers positively impacted by each option across all CBD access points
	<b>Broad Sydney network flexibility</b>	...can respond to changes in the needs of the broader Sydney network, eg. re-routing to improve cross-suburb connectivity	...each network's ability to implement new route plans
	<b>Facilitates 'within' CBD travel</b>	...facilitates reasonable options for travel within the CBD	...each network's ability to provide options for travel from one part of the CBD to another
	<b>Legibility</b>	...allows commuters to quickly and easily make decisions around the right mode and service to use for their journey	...the ease to which a commuter could understand and identify the most appropriate travel option
<b>Resilience</b>	<b>Route capacity</b>	...provides capacity that meets current demand and supports patronage growth	...each option's potential to increase capacity for travel into the Sydney CBD
	<b>Reliability</b>	...is resilient in response to incidents en route and is less sensitive to other traffic movements	...each option's ability to minimise disruption in the event of an incident, and any sensitivity it may have to intersecting traffic
	<b>Effect on vehicle traffic</b>	...facilitates reduced congestion for private and commercial vehicles in the CBD	...the net impact on overall vehicle traffic in the CBD as a result of pedestrianisation and changes to vehicle movements
<b>A better life</b>	<b>Journey time</b>	...reduces current average journey times for commuters travelling into the CBD	...a high level estimation of the overall annual am peak journey time saved across impacted commuters
	<b>Urban amenity and liveability</b>	...improves the Sydney CBD's attractiveness as a place to live and work	...each network's impact on the street environment, in particular the pedestrian experience at street level
	<b>Passenger on-board amenity</b>	...provides a comfortable and efficient transit mode for passengers	...each network's impact on the overall comfort and experience of passengers across the CBD access network
<b>Cost / Risk</b>	<b>Capital expenditure</b>	...will cost \$A-Bm to build	...a top-down estimate of the overall infrastructure and rolling stock capital expenditure required for each network option
	<b>Operating expenditure</b>	...will cost \$X-Ym to operate each year	...a top-down estimate of the annual operating costs involved with running each network option
	<b>Reliance on other infrastructure work</b>	...is not heavily reliant on the implementation of other major infrastructure projects	...any other major infrastructure works which must proceed in order to facilitate the development of each network option
	<b>Risk and continuity during build</b>	...minimises any potential disruption or risk to the operation and integrity of surrounding infrastructure	...the level of risk and disruption that each network option poses to other key infrastructure (eg electricity, trains, etc)
	<b>Leverages existing assets</b>	...is able to leverage existing public transport assets in implementation and ongoing operations	...how existing assets and expertise could be utilised in the implementation and ongoing operations of each option

## Each of the strategic network options have been assessed across a range of assessment criteria

### Summary of assessment of strategic options against key criteria

Criteria		Option 1: Base case – status quo	Option 2: Dedicated Light Rail	Option 3: Underground BRT	Option 4: Underground BRT and LR
Connectivity	(A) CBD access journeys addressed	-	-	↑↑	↑↑
	(B) Broad Sydney network flexibility	-	↓	-	↓
	(C) Facilitates 'within' CBD travel	-	↑	-	↑
	(D) Legibility	-	↑↑	↑	↑↑
Resilience	(E) Route capacity	-	-	-	↑
	(F) Reliability	-	↑	↑	↑
	(G) Effect on vehicle traffic	-	↓	-	↓
A better life	(H) Journey time	-	↓	↑	↑
	(I) Urban amenity and liveability	-	↑	↑↑	↑
	(J) Passenger on-board amenity	-	-	↑	↑
Cost / Risk	(K) Capital expenditure	-	↓	↓	↓↓
	(L) Operating expenditure	-	↓	↑	↓
	(M) Reliance on other infrastructure work	-	-	↓↓	↓↓
	(N) Risk and continuity during build	-	↓	↓↓	↓↓
	(O) Leverages existing assets	-	↓	↑	↑

Score key:	<span style="display:inline-block; width:15px; height:15px; background-color:orange; border:1px solid black;"></span> Much worse than base case	<span style="display:inline-block; width:15px; height:15px; background-color:yellow; border:1px solid black;"></span> Worse than base case	<span style="display:inline-block; width:15px; height:15px; background-color:lightgrey; border:1px solid black;"></span> Negligible change over base case	<span style="display:inline-block; width:15px; height:15px; background-color:lightgreen; border:1px solid black;"></span> Improvement over base case	<span style="display:inline-block; width:15px; height:15px; background-color:darkgreen; border:1px solid black;"></span> Strong improvement over base case
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## Potential way forward

### Collaborative options review

- Collaborate with TfNSW to jointly review materials and reconcile with Draft Transport Master Plan
- Understand existing investigations being conducted by TfNSW
- Review potential to optimise current surface bus options
- Refresh view of journey time savings in light of actual current journey time data (either from BTS or direct observation) and modal interchange plan
- Develop / assess a revised surface bus strategy (with or without Light Rail), including detailed bus re-routing, interchange requirements, traffic management plans and uptake of Inner West Light Rail extension
- Consider implications for the appropriate timing of BRT and Light Rail infrastructure investment

### Subject to the above, consider detailed development and evaluation of the BRT option:

### Detailed feasibility assessments

- Conduct detailed feasibility study into whether key infrastructure can be built. eg.
  - tunnel routing
  - use of existing tram tunnels for buses
  - station location
  - dive point locations

### Detailed network design

- Develop key components of the future network design, including:
  - optimisation of overall bus network (eg bus routes and timetabling)
  - detailed assessment of impact on other modes (car, train, walking)
  - traffic flow design (eg one way streets)
  - surface lane configuration (eg bus and turning lanes)

### Conduct detailed assessments of benefits and risks

- Conduct detailed BCR
- Quantify expected benefits and detailed capex and opex costings including size and type of rolling stock and design of required infrastructure (eg station redesign)
- Develop a view of likely BCR resulting from recommended CBD access option

### Exploration of infrastructure levers

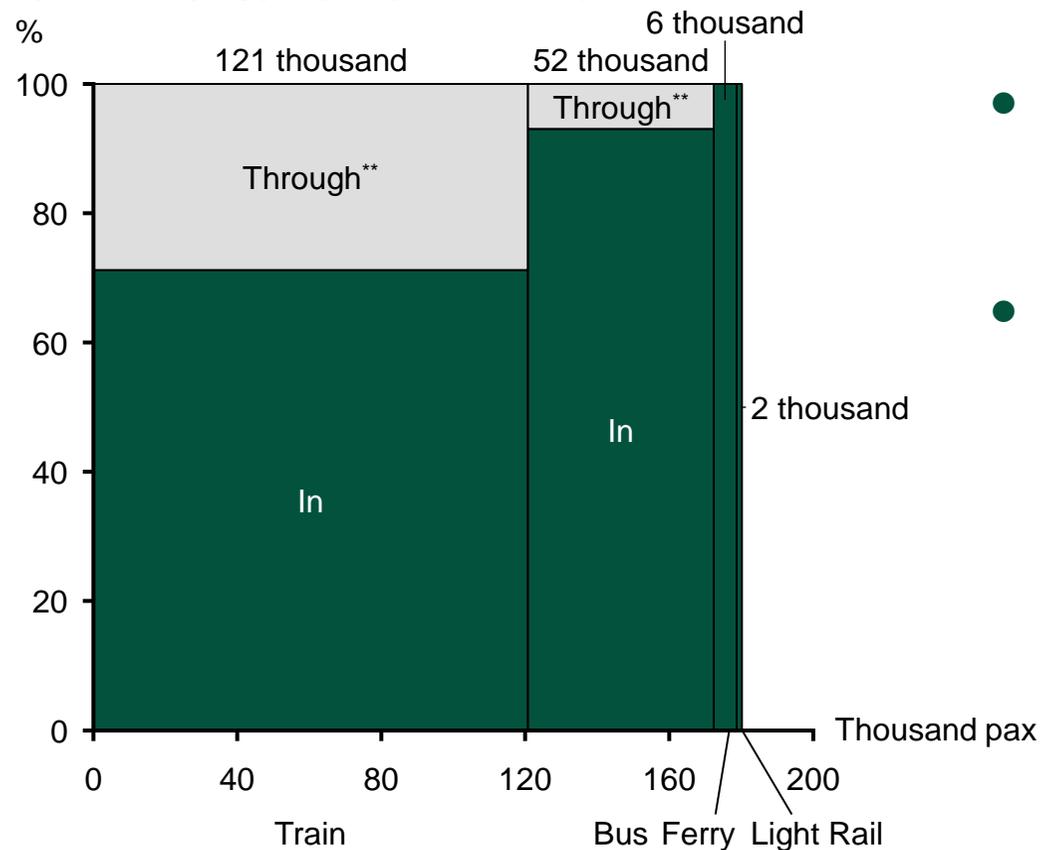
- Consider whether further initiatives are required to help enable the vision for the CBD in 2036. eg.
  - encouraging active transport (eg Barangaroo city walk, raised walkways)
  - introducing traffic management (eg congestion charging, parking management, bypass roads)

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## Current bus services serve c.30% of am peak\* CBD commuter trips, but cross-suburb connectivity is potentially limited by the need to interchange

### Train, Bus and Ferry Travel into and through\*\* the CBD by Journey Type (am peak 2011\*)



- c.65% of morning peak public transport journeys are by heavy rail
  - c.85% of remaining journeys are by bus
- c.20% of trips are through trips that involve no interchange, of which only c.10% are served by bus
  - potentially driven by poor cross-suburb connectivity on bus routes
  - some 'in' journeys may actually be 'through' journeys with passengers potentially changing modes in the CBD to continue onto their destination outside the CBD

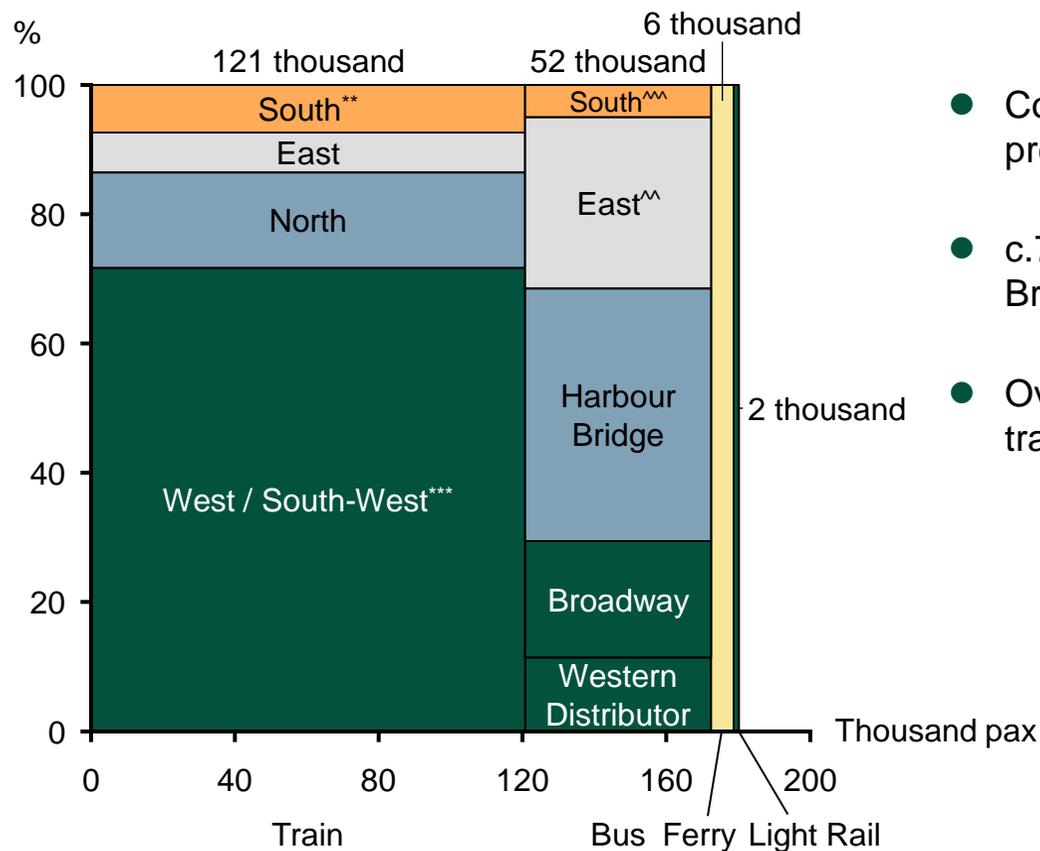
Note: \* 2 hour am peak (7-9am); \*\* does not include journeys involving interchange between bus and rail in the CBD

Source: TfNSW Sydney Strategic Travel Model 2010; L.E.K. Analysis

Infrastructure NSW. Sydney CBD Access strategy.

## c.70% of all bus demand is from the North, West and South-West

**Train, Bus and Ferry Travel into the CBD by Origin (am peak 2011\*)**



- Commuters travelling from the East are predominantly serviced by bus
- c.70% of all bus demand is from the Harbour Bridge, Broadway and Western Distributor
- Over half of all CBD access journeys are via trains through Central Station^

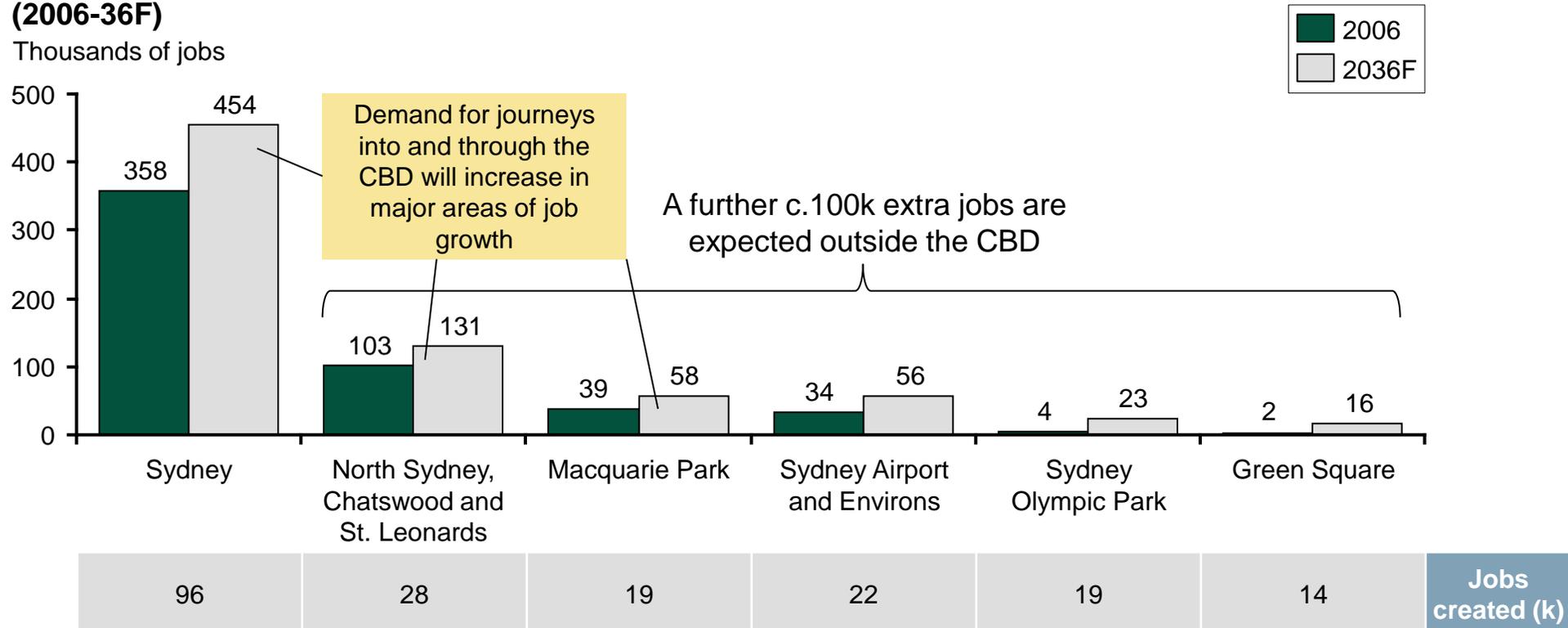
Note: \* 2 hour am peak (7-9am) \*\* South represents Illawarra and airport train line services; \*\*\* West / South-West includes services from the Strathfield, and Bankstown lines; ^ South, West and South-West lines; ^^ East includes services from Campbell St., Foveaux St., Oxford St., William St. and the Eastern Distributor; ^^Chalmers St. access point, contains one service (M50) from the South-East via Anzac Pde.

Source: TfNSW Sydney Strategic Travel Model 2010; L.E.K. Analysis

## Demand for journeys into and through the CBD will increase

### Sydney and surrounds employment growth (2006-36F)

Thousands of jobs



Sydney's public transport network needs to build long-term capacity to meet future demand for travel into and through the CBD

Recognising there are a significant number of heavy rail initiatives planned for completion by 2036, this work focusses on bus and light rail options into the CBD

### Modes of public transport into the CBD

#### Heavy rail initiatives

2016

- South West Rail Link

2021-36

- North West Rail Link (Rouse Hill to Chatswood with potential to expand into the CBD)
- Long-term Rail Strategy (eg. Three Tier Railway Plan)

FOR CONTEXT  
ONLY

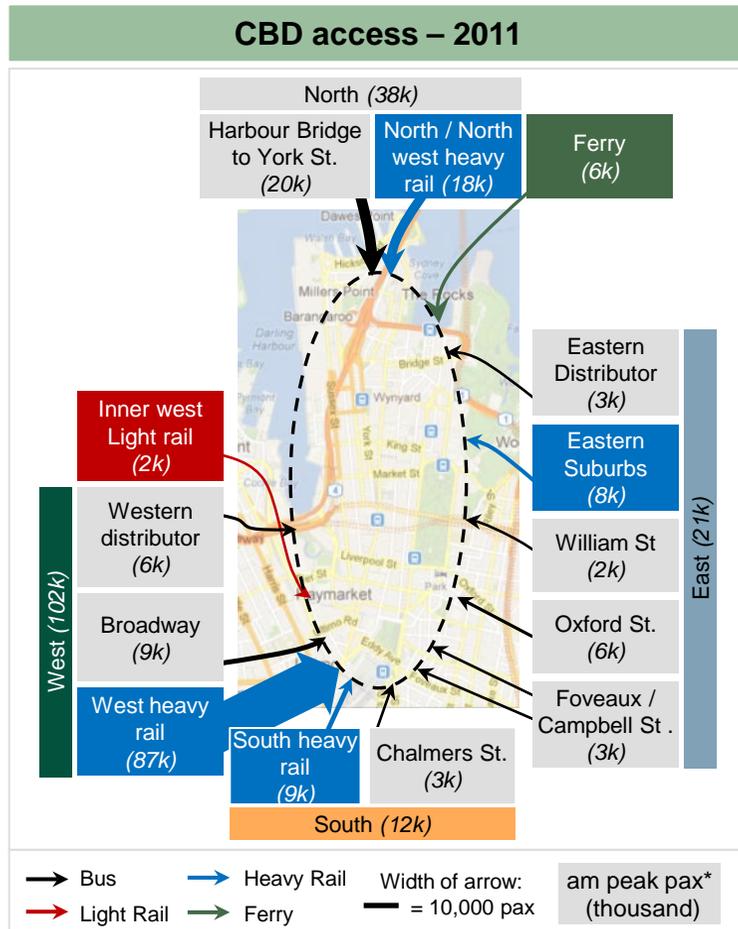
#### Bus and Light Rail initiatives

*This report focuses on how bus and light rail routes into the CBD can be addressed to reduce CBD congestion and facilitate improved 'within' and 'cross' CBD travel*

**In addition to improving the broader Sydney public transport network, these initiatives increase capacity into the CBD**

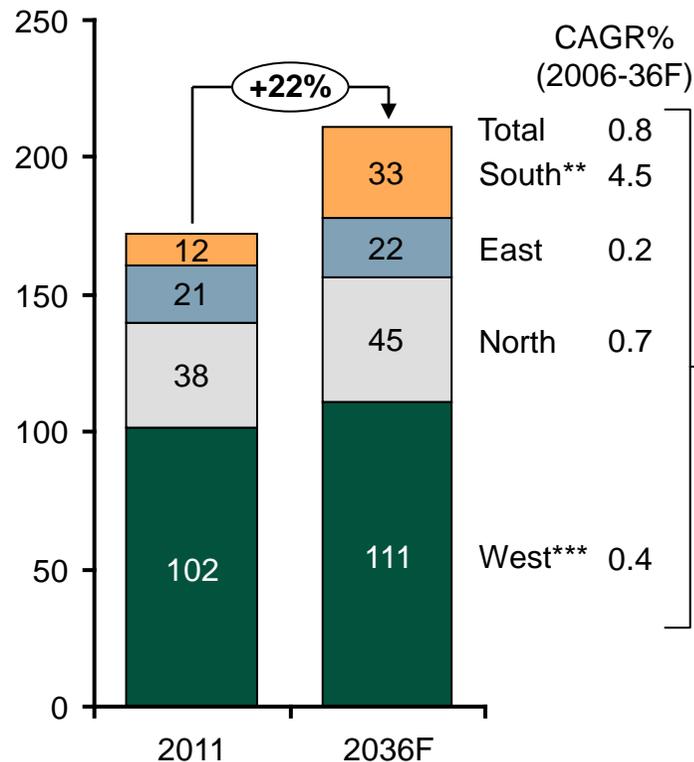
**This report does not focus on increasing capacity into the CBD**

In 2011, 52 thousand of the 180 thousand journeys into and through the CBD each day were via bus, with overall journeys into the CBD expected to grow 22% by 2036



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Thousand pax



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Source: TfNSW Sydney Strategic Travel Model 2010; Transport for NSW; L.E.K. Analysis

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### Congestion on routes in and out of the CBD

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### Increasing competition for street space

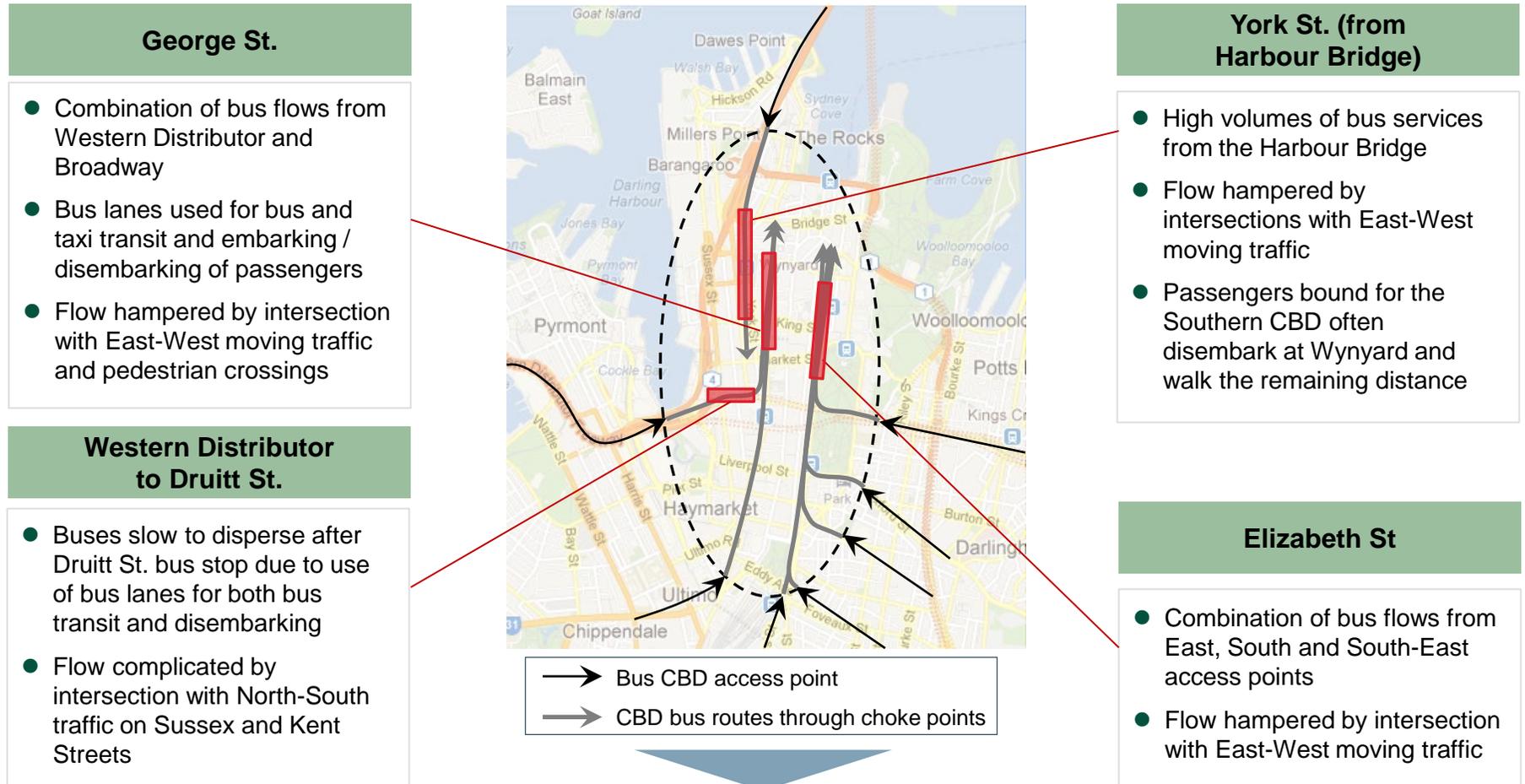
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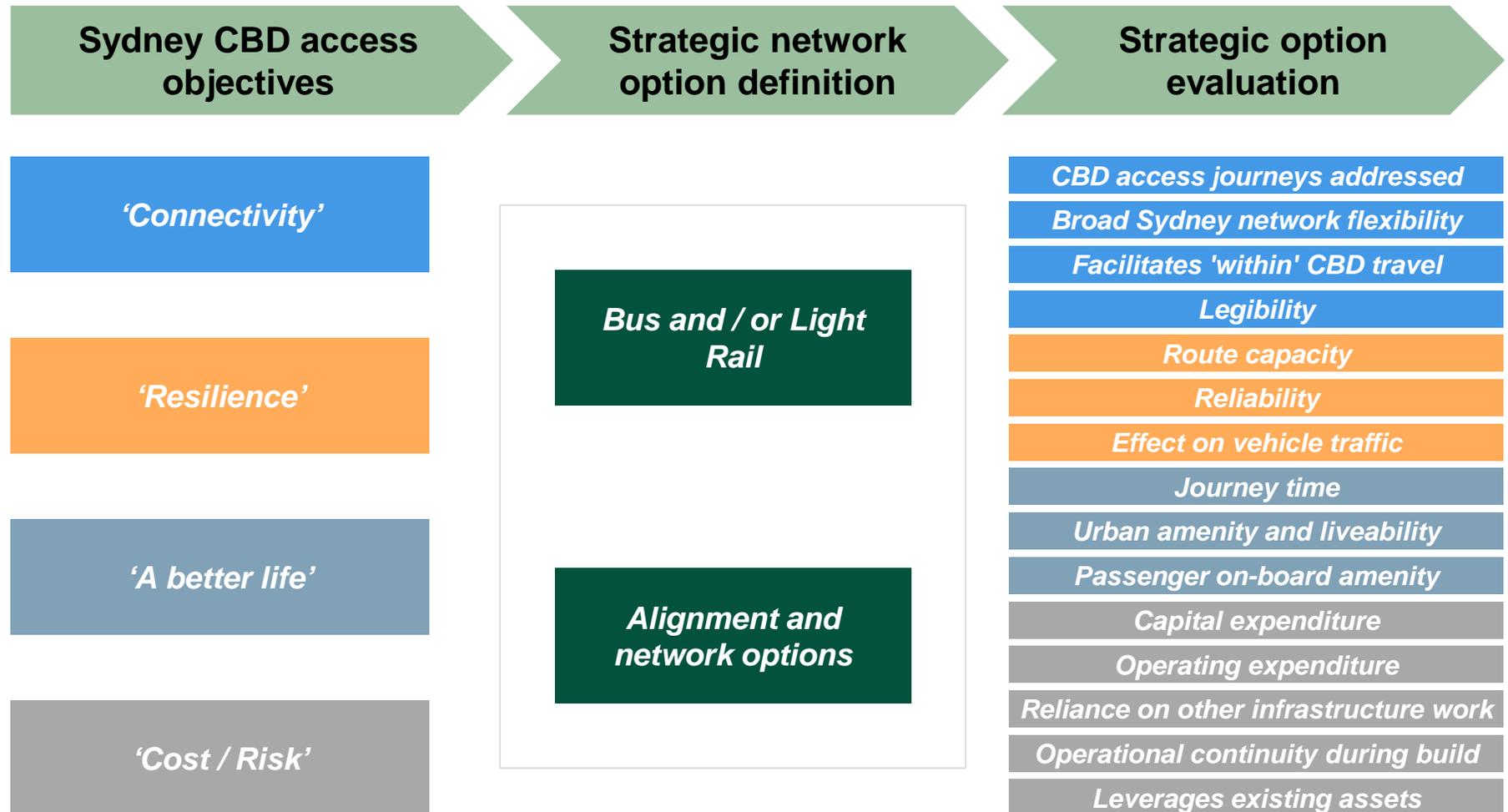
L.E.K. analysis

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**The options considered in this report aim to address several of these choke points**

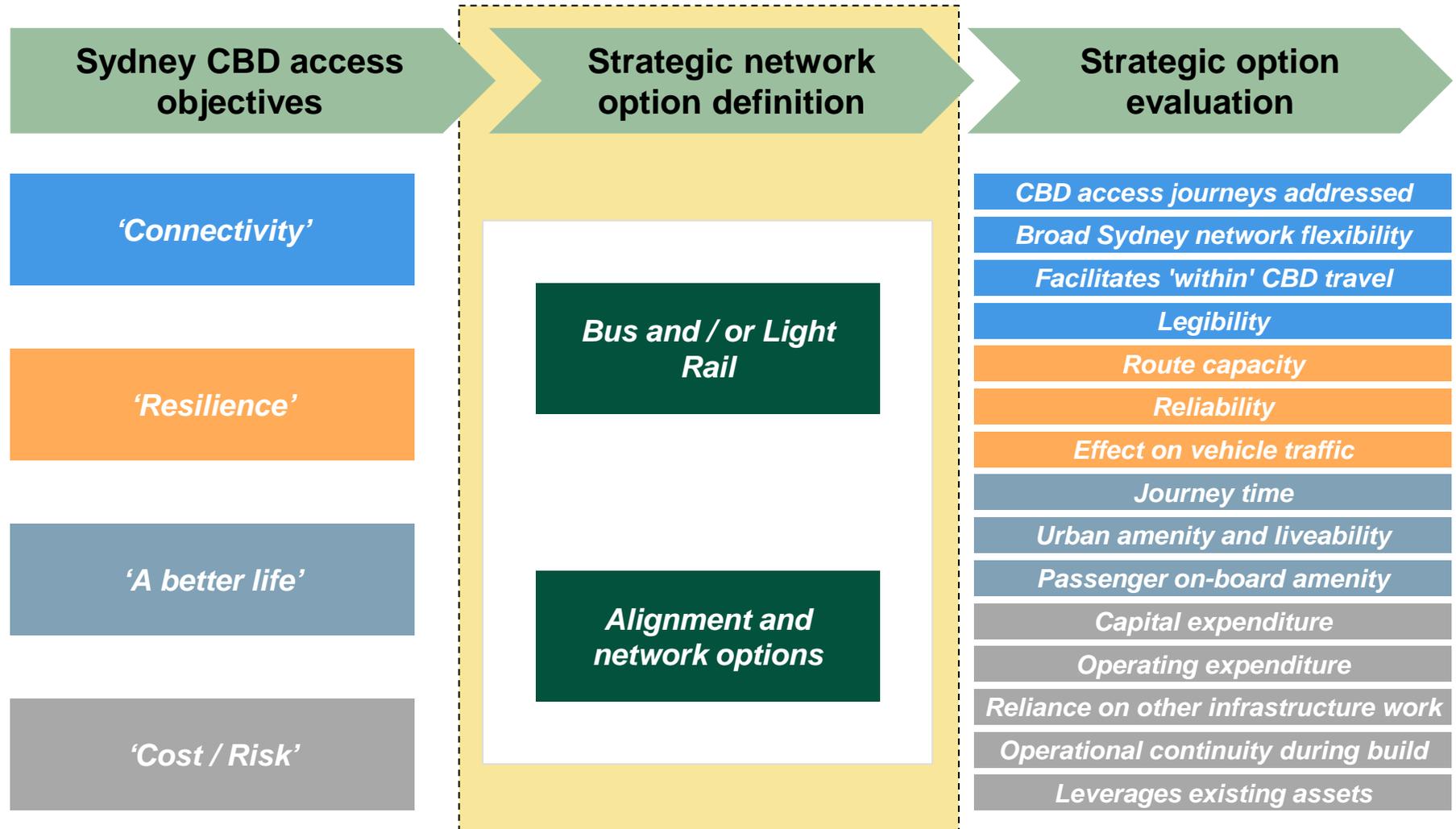
Potential CBD access strategies have been developed and assessed using a broad mix of modal and strategic criteria



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# Potential CBD access strategies have been developed based on high-level modal decisions



## Surface bus, dedicated surface Light Rail and Underground Bus Rapid Transit (BRT) are considered as potential modes for bringing commuters into the CBD

### Definition of transport modes for the purposes of this report

#### Surface bus (status quo)



- Surface buses do **not** operate on **dedicated** routes and instead share street space with other vehicles
- Surface buses operate at street level and **intersect** with other cross traffic movements
- In some sections buses operate in bus lanes which are shared with taxis, hire cars, motorcycles and bicycles

#### Dedicated surface Light Rail



- Light Rail operates on dedicated rail lines
- Dedicated Light Rail road space is not shared with other vehicles with increased space allocated to pedestrians
- In some areas, Light Rail operates in shared pedestrian zones
- Light Rail services operate at street level and intersect with other cross traffic movements

#### Underground Bus Rapid Transit (BRT)



- Underground BRT services operate in dedicated tunnels
- Once underground, BRT services do not intersect with other traffic movements
- Allows for the creation of pedestrianised streets on CBD surface
- In the Sydney CBD, underground BRT tunnels are assumed to be single lanes

**Other variations of Bus, Light Rail and BRT exist (eg. dedicated surface bus, underground Light Rail, etc), but are not considered in this report**

## The three modes of transport considered vary in their potential route capacity, speed, infrastructure requirements and cost

	Surface Bus	Dedicated Surface Light Rail	Underground Bus Rapid Transit
Route capacity (pax capacity* per hour)	Up to 12,000 per corridor	6,000 to 12,000 <i>(Swanston St. Melbourne 6000)</i> <i>(12,000 theoretical maximum with optimised operations)</i>	Up to 20,000 <i>(Brisbane SE Busway 15,000)</i>
Maximum service frequency	Once every c.30 seconds	Once every minute	Once every 10-15 seconds
Average speed capability (km/h)	8km/hr (Sydney CBD) 15-25km/hr (Sydney Bus network)	5-10km/h (Pedestrianised CBD) 15-20km/h (CBD streets) 30-40km/h (Suburban streets)	30-50km/hr (dependent on tunnel section length)
Infrastructure required	Business as usual	11.5km of Surface Rail Approximately 12 Stations/Stops	Driven tunnel (2.5km) 2 underground stations Steep portal entry and exit
Infrastructure capital expenditure (per route km)	No capital expenditure	\$90 million per km	\$300 million per km (driven tunnel and underground bus stations)
Rolling stock capital expenditure (per pax capacity)	\$6,000 12.5m Rigid Bus \$0.45m (75 pax)	\$25,000 LRT SVU \$5m (200 pax)	\$6,000 12.5m Rigid Bus \$0.45m (75 pax)
Opex (per pax capacity* km)	\$5 per v/km \$0.066 per pax capacity per km	\$17 per v/km \$0.085 per pax capacity per km	\$5 per v/km \$0.066 per pax capacity per km

Note: \* includes seating and standing

Source: MRCagney

Infrastructure NSW. Sydney CBD Access strategy.

# Three strategic network options were assessed against the status quo

Option 1: Base case – status quo				Option 2: Dedicated Light Rail (LR)				Option 3: Underground Bus Rapid Transit (BRT)				Option 4: Underground BRT and LR			
Choke points potentially addressed				Choke points potentially addressed				Choke points potentially addressed				Choke points potentially addressed			
George St	Western Distributor	York St.	Eliz. St.	George St	Western Distributor	York St.	Eliz. St.	George St	Western Distributor	York St.	Eliz. St.	George St	Western Distributor	York St.	Eliz. St.
x	x	x	x	✓	x	x	✓	✓	?	✓	✓	✓	?	✓	✓

- Represents the current Sydney CBD bus network

- Based on publicly available information relating to the 'Sydney Light Rail Strategic Plan' currently being developed by TfNSW
- No optimisation of Light Rail network or services was considered
- Anzac Pde. bus routes replaced with Anzac Pde. Light Rail that links with George St. Light Rail

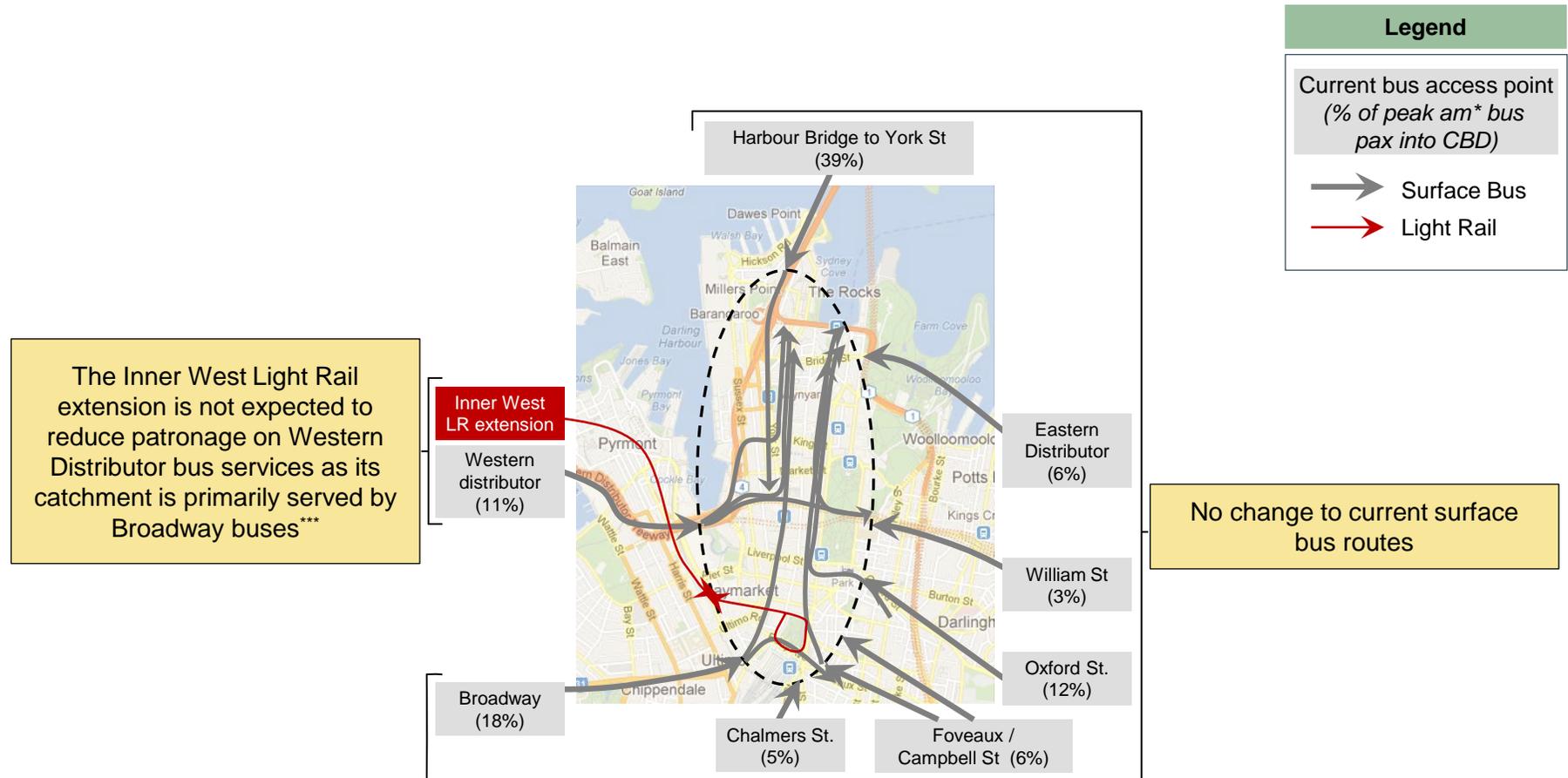
- Underground BRT network based on high level concepts
- c.75% of peak Harbour Bridge buses moved to underground BRT
- All peak Broadway and c.50% of South-East buses moved to BRT
- Makes use of tram tunnels from Wynyard to Harbour Bridge
- Assumes planned redevelopment of Wynyard and Town Hall stations

- Network based on a combination of options 2 and 3
- USYD to CBD Light Rail removed due to route being addressed by both options 2 and 3

█ Potential BRT 
 ➔ Potential Light Rail 
 — Existing Light Rail 
 ➔ Surface Bus 
 ○ Sub surface station 
  Pedestrianised George St. 
  Partially pedestrianised George St. with Light Rail

Source: TfNSW 'Sydney Light Rail Strategic Plan' information web page ([www.transport.nsw.gov.au/light-rail-program/sydney-light-rail-strategic-plan](http://www.transport.nsw.gov.au/light-rail-program/sydney-light-rail-strategic-plan)); L.E.K. analysis

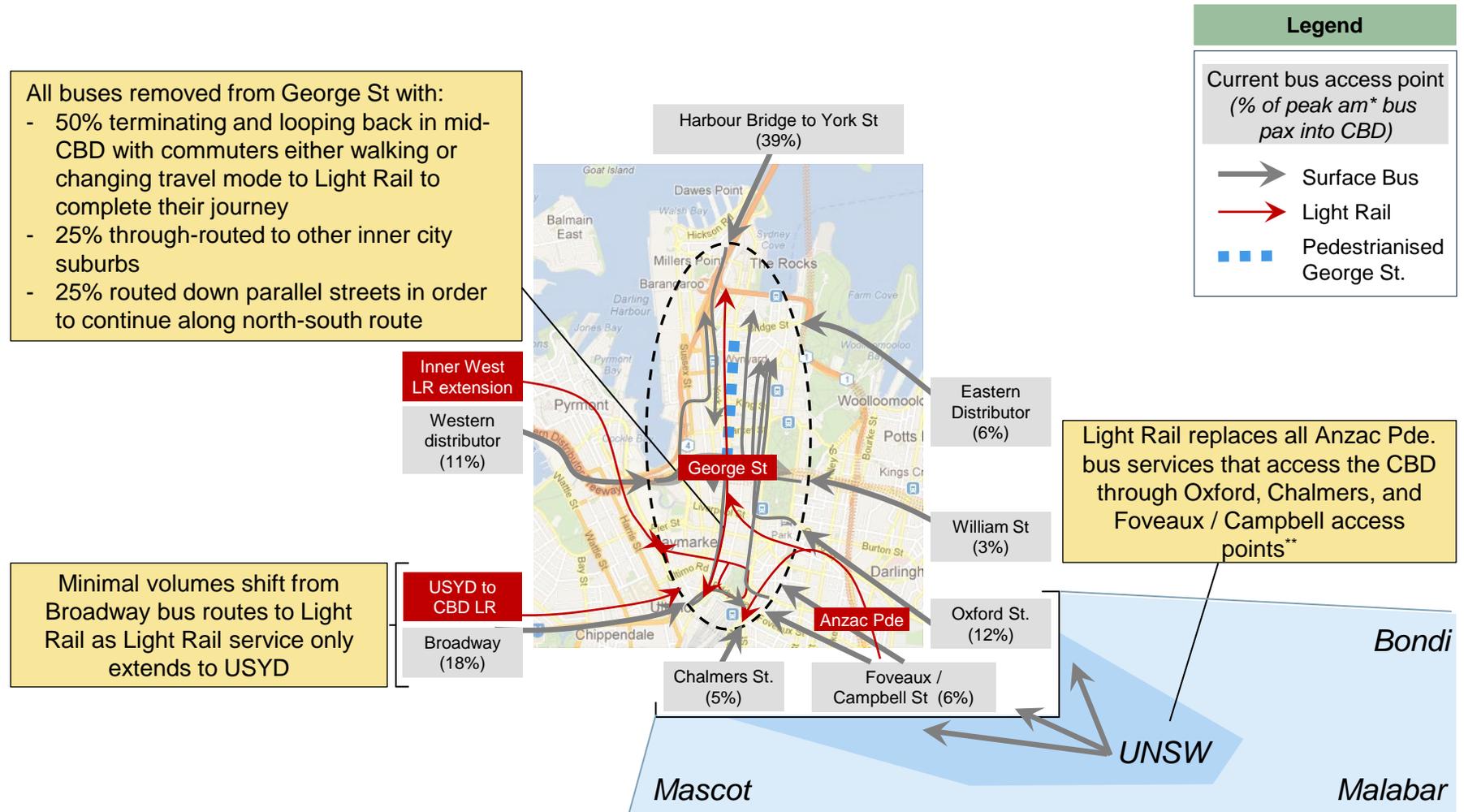
### Option 1: Base case – status quo\*\*



This analysis has not considered possible optimisation of the surface bus network

Note: \*2 hour am peak (7-9am); \*\*option represents current Sydney CBD access network, improvements to status quo surface buses are possible  
 \*\*\* LR network assumed to not materially reduce patronage on existing Broadway bus services

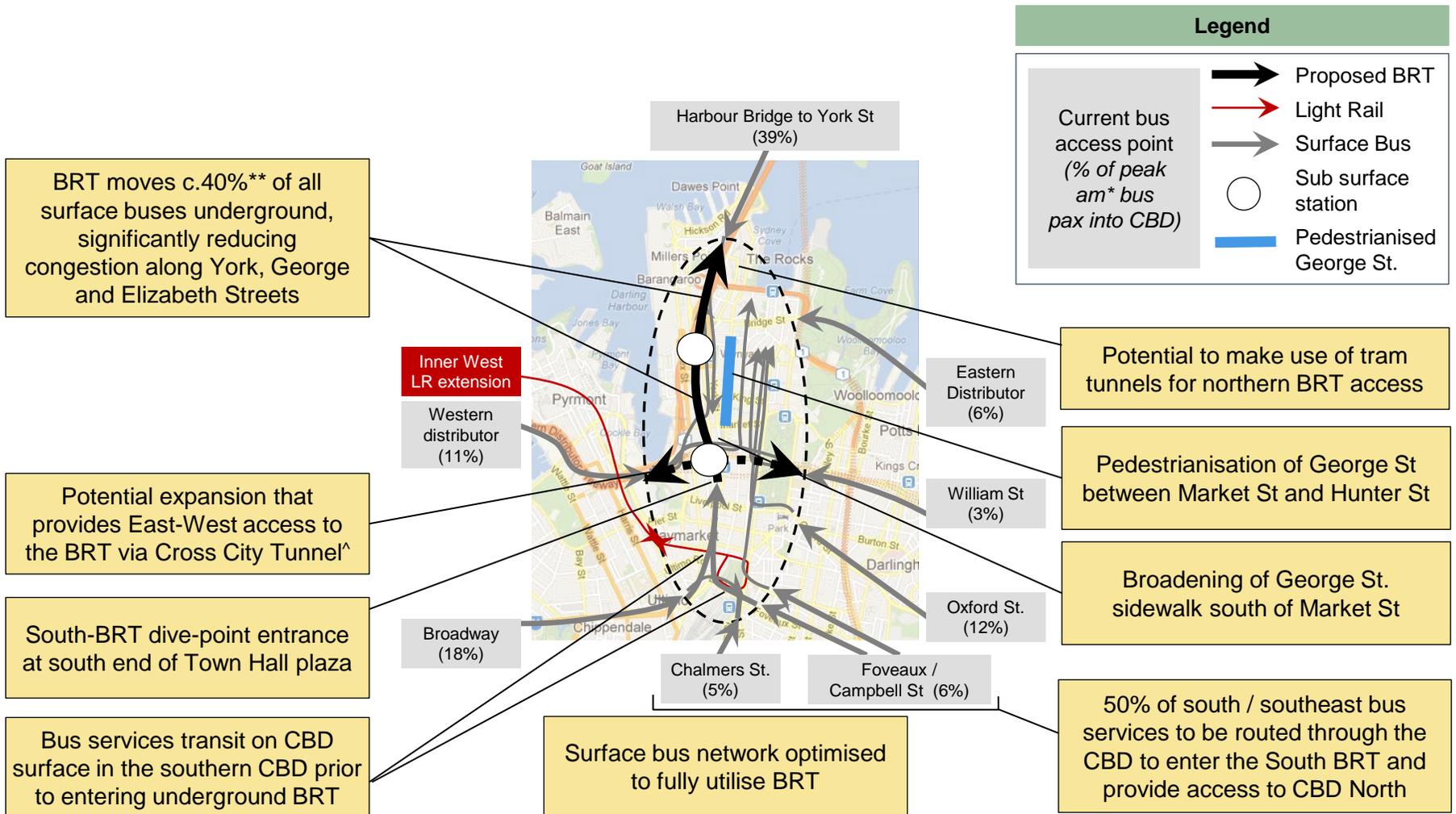
## Option 2: Dedicated Light Rail network (Anzac Pde, USYD, George St.)



Note: \*2 hour am peak (7-9am); \*\*equivalent to c.50% of all services through these access points, does not include Anzac Pde. services that enter the CBD via the Eastern Distributor

Source: TfNSW Sydney Strategic Travel Model 2010; Transport for NSW; L.E.K. Analysis  
 Infrastructure NSW. Sydney CBD Access strategy.

# Option 3: Underground Bus Rapid Transit network

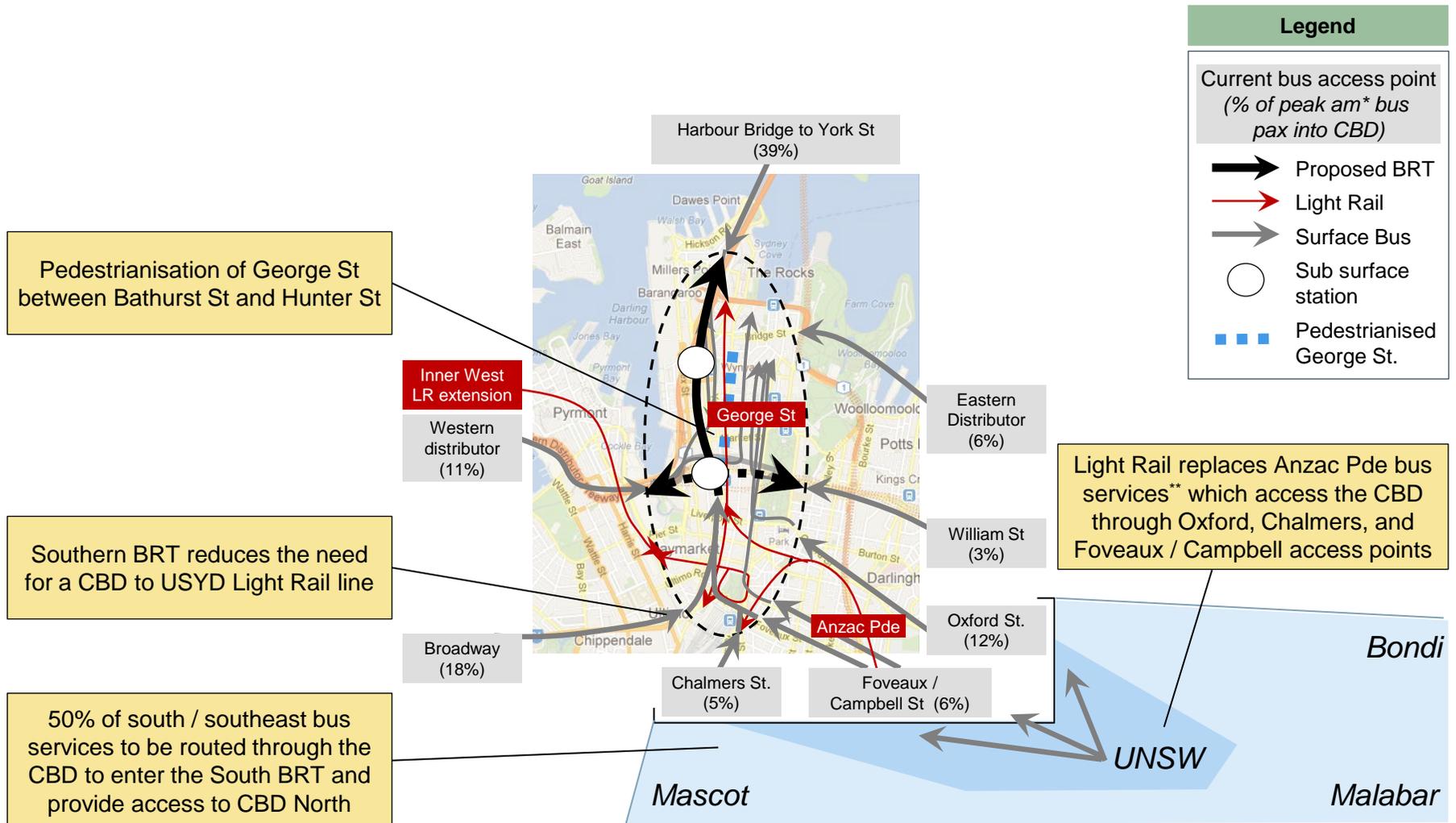


Note: \*2 hour am peak (7-9am); \*\*derived based on estimated capacity limitations of the underground BRT system; ^not assessed in this report

Source: TfNSW Sydney Strategic Travel Model 2010; Transport for NSW; L.E.K. Analysis

Infrastructure NSW. Sydney CBD Access strategy.

# Option 4: Underground Bus Rapid Transit network and Dedicated Surface Light Rail

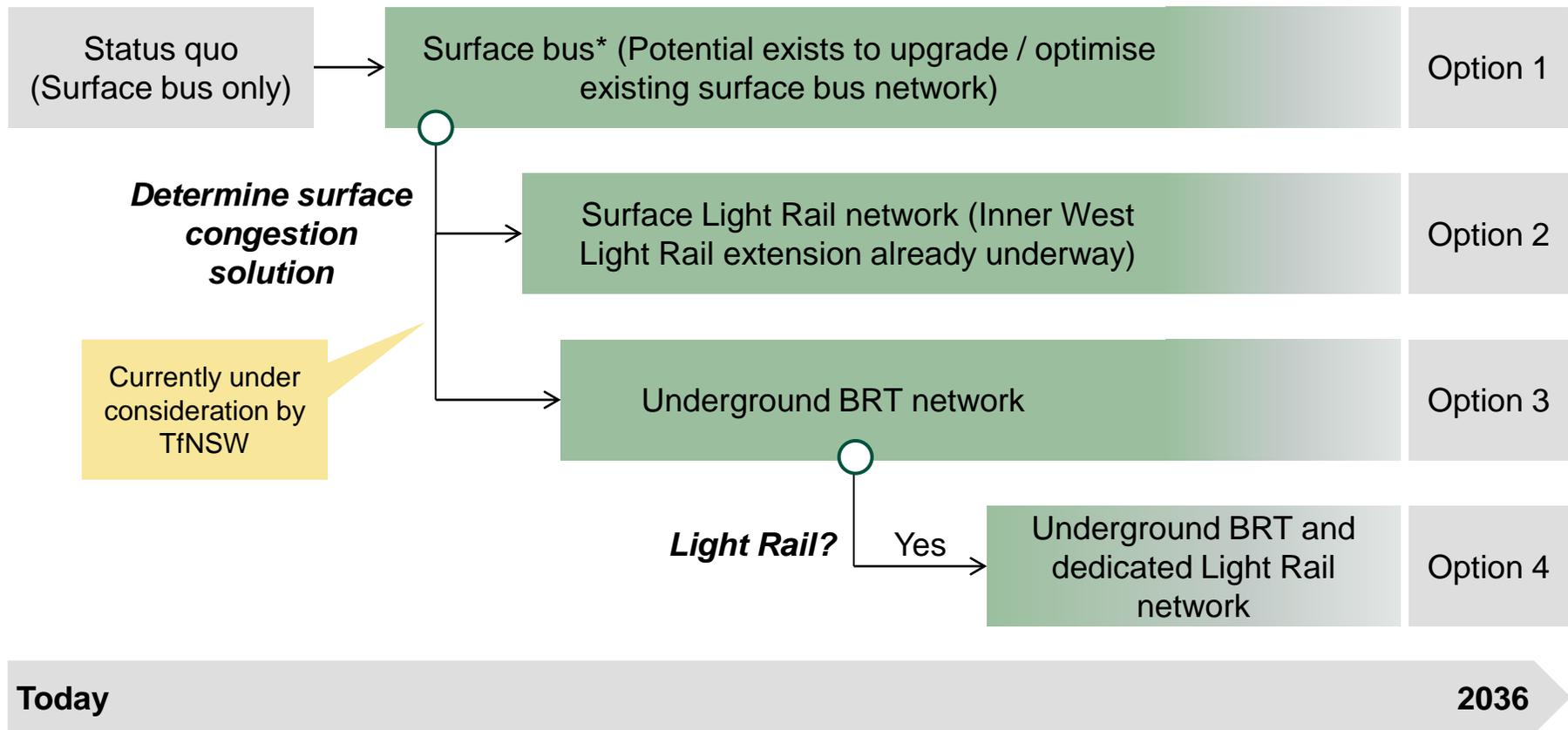


Note: \*2 hour am peak (7-9am); \*\*equivalent to c.50% of all services through these access points

Source: TfNSW Sydney Strategic Travel Model 2010; Transport for NSW; L.E.K. Analysis Infrastructure NSW. Sydney CBD Access strategy.

# An underground BRT could facilitate Light Rail. A long-term surface congestion strategy should be resolved before any infrastructure investment is made

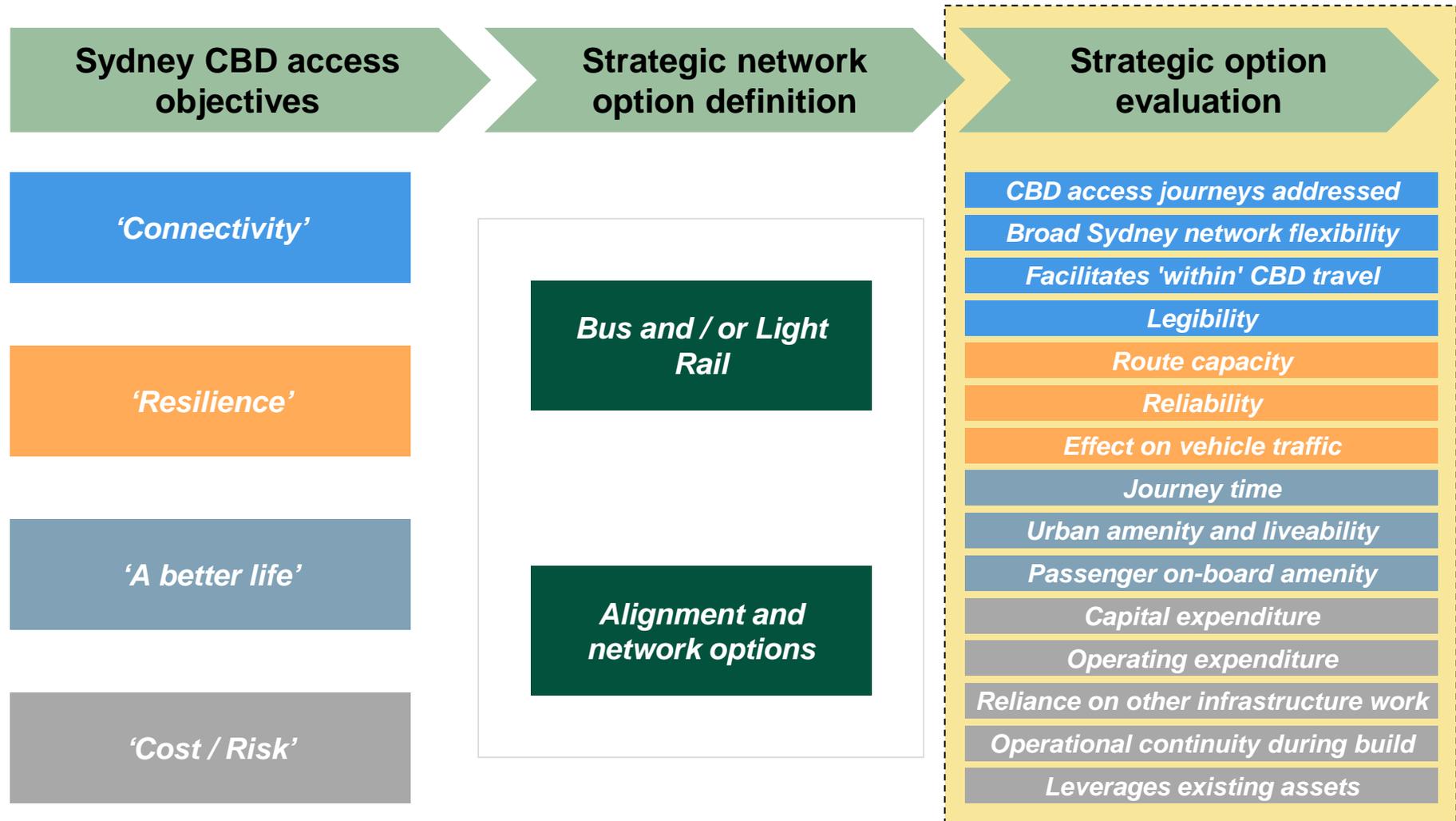
## Phasing of infrastructure decisions and development



○ Decision point

Note: \* This analysis has not considered possible optimisation of the surface bus network Infrastructure NSW. Sydney CBD Access strategy.

# Potential CBD access strategies have been assessed using a broad range of strategic criteria



## A broad range of criteria has been used to assess each strategic option

	<b>Assessment criteria</b>	<b>Definition: The proposed strategic option...</b>	<b>Assessment approach: Analyse and compare...</b>
<b>Connectivity</b>	<b>CBD access journeys addressed</b>	...positively impacts on a large proportion of passengers who access the CBD each day	...the estimated number of passengers positively impacted by each option across all CBD access points
	<b>Broad Sydney network flexibility</b>	...can respond to changes in the needs of the broader Sydney network, eg. re-routing to improve cross-suburb connectivity	...each network's ability to implement new route plans
	<b>Facilitates 'within' CBD travel</b>	...facilitates reasonable options for travel within the CBD	...each network's ability to provide options for travel from one part of the CBD to another
	<b>Legibility</b>	...allows commuters to quickly and easily make decisions around the right mode and service to use for their journey	...the ease to which a commuter could understand and identify the most appropriate travel option
<b>Resilience</b>	<b>Route capacity</b>	...provides capacity that meets current demand and supports patronage growth	...each option's potential to increase capacity for travel into the Sydney CBD
	<b>Reliability</b>	...is resilient in response to incidents en route and is less sensitive to other traffic movements	...each option's ability to minimise disruption in the event of an incident, and any sensitivity it may have to intersecting traffic
	<b>Effect on vehicle traffic</b>	...facilitates reduced congestion for private and commercial vehicles in the CBD	...the net impact on overall vehicle traffic in the CBD as a result of pedestrianisation and changes to vehicle movements
<b>A better life</b>	<b>Journey time</b>	...reduces current average journey times for commuters travelling into the CBD	...a high level estimation of the overall annual am peak journey time saved across impacted commuters
	<b>Urban amenity and liveability</b>	...improves the Sydney CBD's attractiveness as a place to live and work	...each network's impact on the street environment, in particular the pedestrian experience at street level
	<b>Passenger on-board amenity</b>	...provides a comfortable and efficient transit mode for passengers	...each network's impact on the overall comfort and experience of passengers across the CBD access network
<b>Cost / Risk</b>	<b>Capital expenditure</b>	...will cost \$A-Bm to build	...a top-down estimate of the overall infrastructure and rolling stock capital expenditure required for each network option
	<b>Operating expenditure</b>	...will cost \$X-Ym to operate each year	...a top-down estimate of the annual operating costs involved with running each network option
	<b>Reliance on other infrastructure work</b>	...is not heavily reliant on the implementation of other major infrastructure projects	...any other major infrastructure works which must proceed in order to facilitate the development of each network option
	<b>Risk and continuity during build</b>	...minimises any potential disruption or risk to the operation and integrity of surrounding infrastructure	...the level of risk and disruption that each network option poses to other key infrastructure (eg electricity, trains, etc)
	<b>Leverages existing assets</b>	...is able to leverage existing public transport assets in implementation and ongoing operations	...how existing assets and expertise could be utilised in the implementation and ongoing operations of each option

# A BRT network could improve CBD access along many important dimensions, but is relatively expensive and would require addressing significant implementation risks. Further benefits could potentially be realised in combination with Light Rail

## Summary of assessment of strategic options against key criteria

Criteria		Option 1: Base case – status quo	Option 2: Dedicated Light Rail	Option 3: Underground BRT	Option 4: Underground BRT and LR
Connectivity	(A) CBD access journeys addressed	-	-	↑↑	↑↑
	(B) Broad Sydney network flexibility	-	↓	-	↓
	(C) Facilitates 'within' CBD travel	-	↑	-	↑
	(D) Legibility	-	↑↑	↑	↑↑
Resilience	(E) Route capacity	-	-	-	↑
	(F) Reliability	-	↑	↑	↑
	(G) Effect on vehicle traffic	-	↓	-	↓
A better life	(H) Journey time	-	↓	↑	↑
	(I) Urban amenity and liveability	-	↑	↑↑	↑
	(J) Passenger on-board amenity	-	-	↑	↑
Cost / Risk	(K) Capital expenditure	-	↓	↓	↓↓
	(L) Operating expenditure	-	↓	↑	↓
	(M) Reliance on other infrastructure work	-	-	↓↓	↓↓
	(N) Risk and continuity during build	-	↓	↓↓	↓↓
	(O) Leverages existing assets	-	↓	↑	↑

Score key:  Much worse than base case     Worse than base case     Negligible change over base case     Improvement over base case     Strong improvement over base case

## An underground BRT network could address the most CBD bus access journeys, covering the key Harbour Bridge, Broadway and South-Eastern access points

CBD access point	Peak am pax* (thousands, 2011)	Option 1: Base case – status quo	Option 2: Dedicated Light Rail	Option 3: Underground BRT	Option 4: Underground BRT and LR
Campbell St	1	Status quo	Status quo	50% of south / east bus services (from non Anzac Pde routes) routed through the CBD to access BRT via south dive point	As option 3
Chalmers St	3	Status quo	Anzac Pde LR replaces Anzac Pde bus services** (9% of peak pax)		Combination of options 2 and 3
Foveaux St	2	Status quo			As option 2
Oxford St	6	Status quo	Status quo		Status quo
William St	2	Status quo	Status quo	Status quo	Status quo
Eastern Distributor	3	Status quo	Status quo	Status quo	Status quo
Harbour Bridge	20	Status quo	Status quo	c.75% of services shifted underground	c.75% of services shifted underground
Western Distributor	6	Status quo	Some northbound pax required to walk or switch to LR after entering CBD (10% of peak pax)	Status quo	Status quo
Broadway	9	Status quo		All services moved to BRT	All services moved to BRT

Overall 2011 CBD access journeys positively addressed	As is	9%	41%	50%
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Note: \*2 hour am peak (7-9am); \*\*equivalent to c.50% of all services through these access points

Source: TfNSW Sydney Strategic Travel Model 2010; L.E.K. Analysis

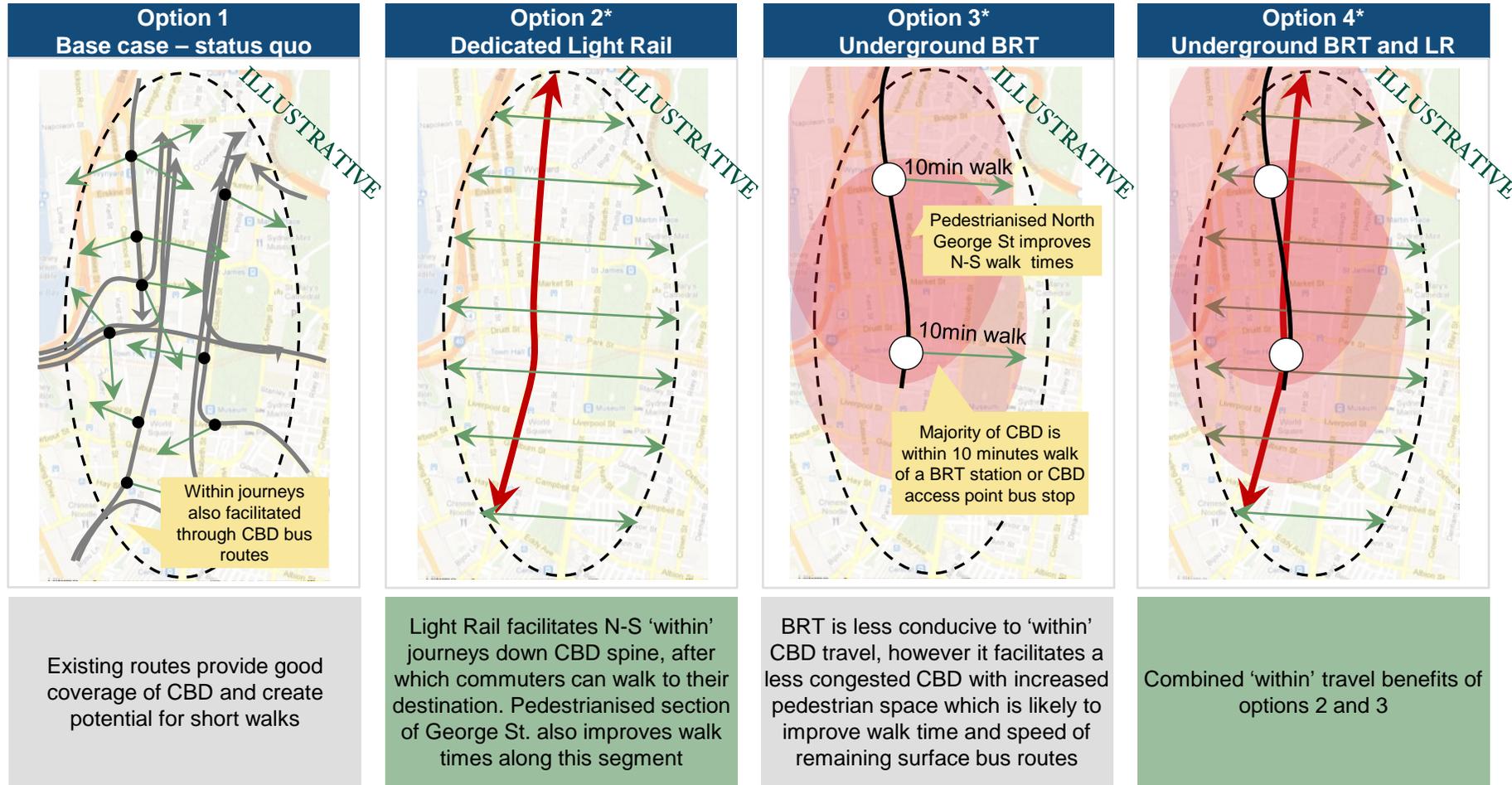
INDICATIVE

# The network flexibility of each strategic option is strongly informed by the flexibility of each mode

	Option 1: Base case – status quo	Option 2: Dedicated Light Rail	Option 3: Underground BRT	Option 4: Underground BRT and LR
Flexibility				
Route planning	Buses are easily re-routed if required	Low flexibility in making route changes as dedicated tracks need to be laid down	Buses along feeder corridors as per status quo and are easily re-routed if required	Combined low flexibility from options 2 and 3
Broad Sydney network flexibility	As is	Less flexible than status quo	Negligible change to status quo but with greater potential for cross suburb connectivity	Low flexibility from option 2

Score key: ■ Much worse than base case    ■ Worse than base case    ■ Negligible change over base case    ■ Improvement over base case    ■ Strong improvement over base case

# Light Rail and Underground BRT could facilitate improved 'within' CBD travel



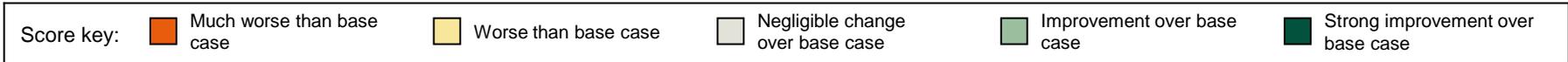
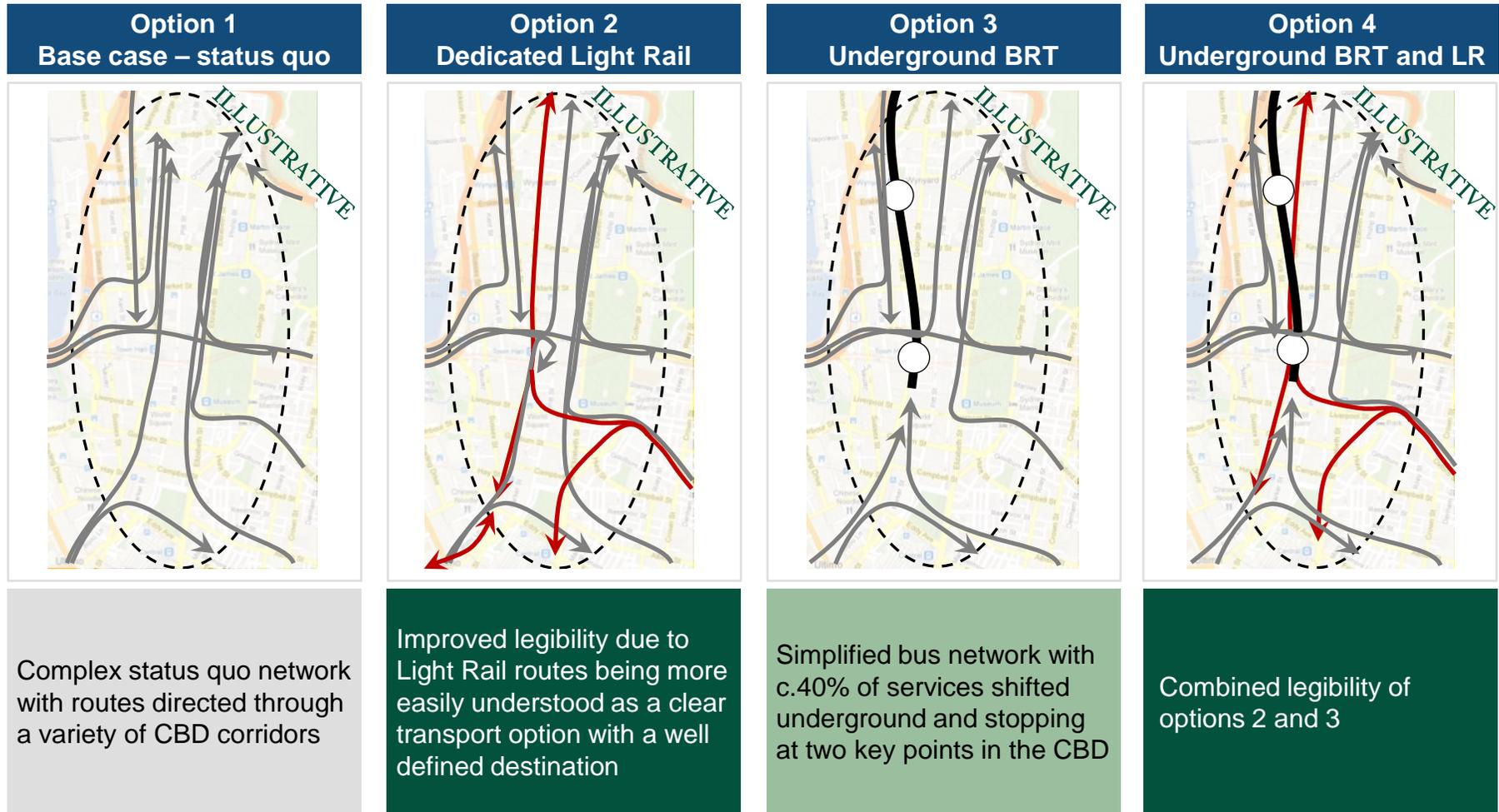
All potential network options require surface pedestrian improvements, particularly East-West routes

Score key:	<span style="display:inline-block; width:15px; height:15px; background-color:orange; border:1px solid black;"></span> Much worse than base case	<span style="display:inline-block; width:15px; height:15px; background-color:yellow; border:1px solid black;"></span> Worse than base case	<span style="display:inline-block; width:15px; height:15px; background-color:white; border:1px solid black;"></span> Negligible change over base case	<span style="display:inline-block; width:15px; height:15px; background-color:lightgreen; border:1px solid black;"></span> Improvement over base case	<span style="display:inline-block; width:15px; height:15px; background-color:darkgreen; border:1px solid black;"></span> Strong improvement over base case
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Note: \*While the overall 'within' travel option is improved, the network option will inevitably result in some winners and losers

Source: L.E.K. analysis

# Network legibility within the CBD could be facilitated through network simplification and / or mode choice



## Each strategic option caters to existing capacity requirements and has the potential to increase capacity for travel into the Sydney CBD

	Option 1: Base case - status quo	Option 2: Dedicated Light Rail			Option 3: Underground BRT			Option 4: Underground BRT and LR
CBD access point addressed	none	George St	Broadway	Anzac Pde	Harbour Bridge to York St	Broadway	Chalmers + Foveaux St	Options 2 + 3 (no USYD to CBD LR)
Max route Capacity*	12,000* pax / hr	12,000* pax / hr	12,000* pax / hr	12,000* pax / hr	20,000* pax / hr	20,000* pax / hr		Combination of options 2 and 3
% of all CBD access bus pax impacted	-	10%	Negligible pax expected to switch to LR	9%	29%	9%	3%	50%
Est. patronage am peak (2hr)	As is	c.5,000 pax		c.4,000 pax	c.20,000 pax			c.25,000 pax
Key considerations	Capacity could be increased with fleet vehicle upgrade and improved utilisation of services	Some West. Distr. and Broadway bus commuters are required to walk or switch to LR after entering CBD These pax equate to c.20% of theoretical max route capacity Capacity could be increased with introduction of more services		Anzac Pde pax equate to c.15% of theoretical max route capacity	BRT network will be at near full utilisation at launch, addressing: - 75% of all Harbour bridge bus services - all Broadway services - half of Chalmers / Foveaux St services Capacity could be increased with fleet vehicle upgrade and improved utilisation of feeder services			Combined impact of options 2+3, with no bus pax required to switch modes as BRT brings them directly to CBD stations
Overall effect on CBD access capacity	Potential for increased capacity	Potential to increase capacity is similar to the status quo			Potential to increase capacity is similar to the status quo			Improvement over status quo

INDICATIVE

Score key:  Much worse than base case     Worse than base case     Negligible change over base case     Improvement over base case     Strong improvement over base case

Note: \*Assuming full utilisation of services and fully optimised operating environment along route

Source: MRCagney; L.E.K. analysis

# Underground BRT could be a more reliable mode of transport due to the flexibility of buses combined with a dedicated, uninterrupted underground route

	Option 1: Base case – status quo	Option 2: Dedicated Light Rail	Option 3: Underground BRT	Option 4: Underground BRT and LR
<b>Incident response</b>	Flexible mode of transport with ability to overtake and be re-routed	Lower flexibility due to dedicated track, however Light Rail breaks down 5-6* times less than buses	Low flexibility due to dedicated tunnel	Low flexibility from option 3
<b>+</b>				
<b>Variability / sensitivity to other traffic</b>	Varying traffic conditions and multiple interactions lead to high variability	Low variability despite intersections on route as light rail traffic is generally given signaling priority	Low variability with no intersections along dedicated route	Combined low variability from options 2 and 3
<b>=</b>				
<b>Overall reliability</b>	As is	Improvement in reliability over status quo	Improvement in reliability over status quo	Improvement in reliability over status quo

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Note: \* 5.5x more bus breakdowns than Light Rail breakdowns during 2009 (bus) and 2010 (Light Rail) throughout the Santa Clara Valley

Source: Santa Clara Valley Transport Authority; L.E.K. analysis

# Private and commercial vehicle congestion could be made worse under a Light Rail network. Any benefits to this traffic from a BRT may be offset by pedestrianisation

Private and commercial vehicle traffic			
Option 1: Base case – status quo	Option 2: Dedicated Light Rail	Option 3: Underground BRT	Option 4: Underground BRT and LR
As is	<p>Pedestrianisation of sections of George St. shifts private vehicles to other parts of the CBD, resulting in less available space</p> <p>50% of George St. buses routed through other parts of the CBD adding to road congestion</p> <p>In non-pedestrianised zones, fewer lanes are available to private vehicles due to dedicated Light Rail corridor</p> <p>East-West traffic movements stifled with signaling priority given to Light Rail and active transport</p>	<p>Net zero balance between</p> <ul style="list-style-type: none"> <li>- Significant reduction in street traffic due to buses being removed from CBD surface</li> </ul> <p>+</p> <ul style="list-style-type: none"> <li>- Less road space available to traffic due to pedestrianisation of George St</li> <li>- De-prioritisation of east-west traffic movements at intersections with George St</li> </ul>	<p>Slightly worse than status quo resulting from balance between:</p> <ul style="list-style-type: none"> <li>- BRT: Negligible change as per option 3</li> </ul> <p>+</p> <ul style="list-style-type: none"> <li>- LR: Further road space taken away from vehicle traffic due to dedicated Light Rail corridor</li> </ul>
As is	Worse than status quo	Negligible change over status quo	Slightly worse than status quo
<p>Score key: <span style="color: orange;">■</span> Much worse than base case    <span style="background-color: yellow;">■</span> Worse than base case    <span style="background-color: lightgrey;">■</span> Negligible change over base case    <span style="background-color: lightgreen;">■</span> Improvement over base case    <span style="background-color: darkgreen;">■</span> Strong improvement over base case</p>			

## Based on current published bus timetables, a BRT network could be most effective at reducing peak morning journey time in the most frequented corridors

Estimated annual morning (peak am*) journey time savings for travel within the CBD^										
	Option 1: Base case - status quo	Option 2: Dedicated Light Rail				Option 3: Underground BRT				Option 4: Underground BRT and LR
CBD access point	none	George St	Broadway	Anzac Pde***		Harbour Bridge to York St	Broadway	Chalmers, Foveaux and Campbell St		Options 2 + 3 (no USYD to CBD LR)
				Oxford St	Foveaux + Chalmers			To T/H	To CBD North	
Impact on peak am journey time	n/a	Increased journey time and inconvenience for commuters required to switch to Light Rail upon entry to the CBD**	LR only reaches USYD, resulting in negligible improvement in journey time to Central for a small number of commuters	Increase in journey time due to the LR route proceeding slower than current Elizabeth St buses	Decrease in Journey time due to LR route avoiding slow moving traffic on Cleveland and Foveaux St	Improvement in journey time by avoiding congestion on York St	Improvement in journey time due to avoidance of Central CBD congestion on George St	Increased journey time with buses required to route through the CBD to access the BRT	Improvement in journey time once the buses are in the BRT	Combined impact of options 2+3, with no bus pax required to switch modes upon entry to CBD
Change in journey time vs peak am timetable	-	Increase of c.15 minutes** per pax	-	Increase of 2-4 minutes per pax	Decrease in 1-2 minutes per pax	Decrease of 3 - 5 minutes	Decrease of 2 minutes from Town Hall to Wynyard	Increase of 2 minutes to Town Hall	Decrease of 2 minutes from Town Hall to Wynyard	Benefits of option 2, avoiding increase in journey time for George St LR pax
% of bus pax impacted	-	10%	Negligible pax expected to switch to LR	4%	5%	29%	9%	3%	INDICATIVE	50%
Overall peak am* journey time saved	-	350-400 thousand hours lost / year				200-250 thousand hours saved / year				150-200 thousand hours saved / year

This report has based journey time savings on published bus timetables which potentially understate the actual average journey time for CBD bus travel. This analysis will need to be updated with actual journey time statistics prior to a detailed BCR study (see page 88)

Note: \* 2 hour am peak (7-9am); \*\* Modal change penalty applied of 3x the combined walk and wait time of 5 minutes; \*\*\* Transfer penalty not considered for pax required to transit by bus to the Anzac Pde Light Rail line; ^ For travel sectors within the CBD. No assessment has been made on potential effects on journey times outside of the CBD or on other modes (eg pedestrians, cars)

Source: Transport for NSW; L.E.K. analysis; MRCagney

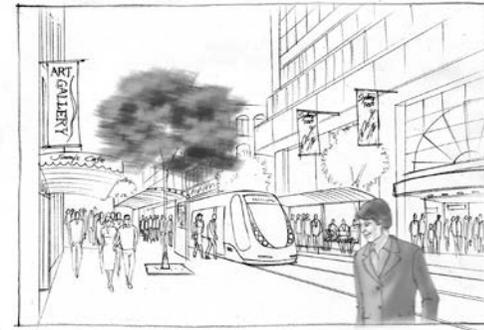
The type of urban amenity created on the street surface in the Sydney CBD is a major consideration in the assessment of strategic options

Option 1: Base case – status quo



*"...Vehicles and pedestrians vying for street space in the CBD..."*

Option 2: Dedicated Light Rail



*"...George St. boulevard for pedestrians and Light Rail only..."*

Option 3: Underground BRT



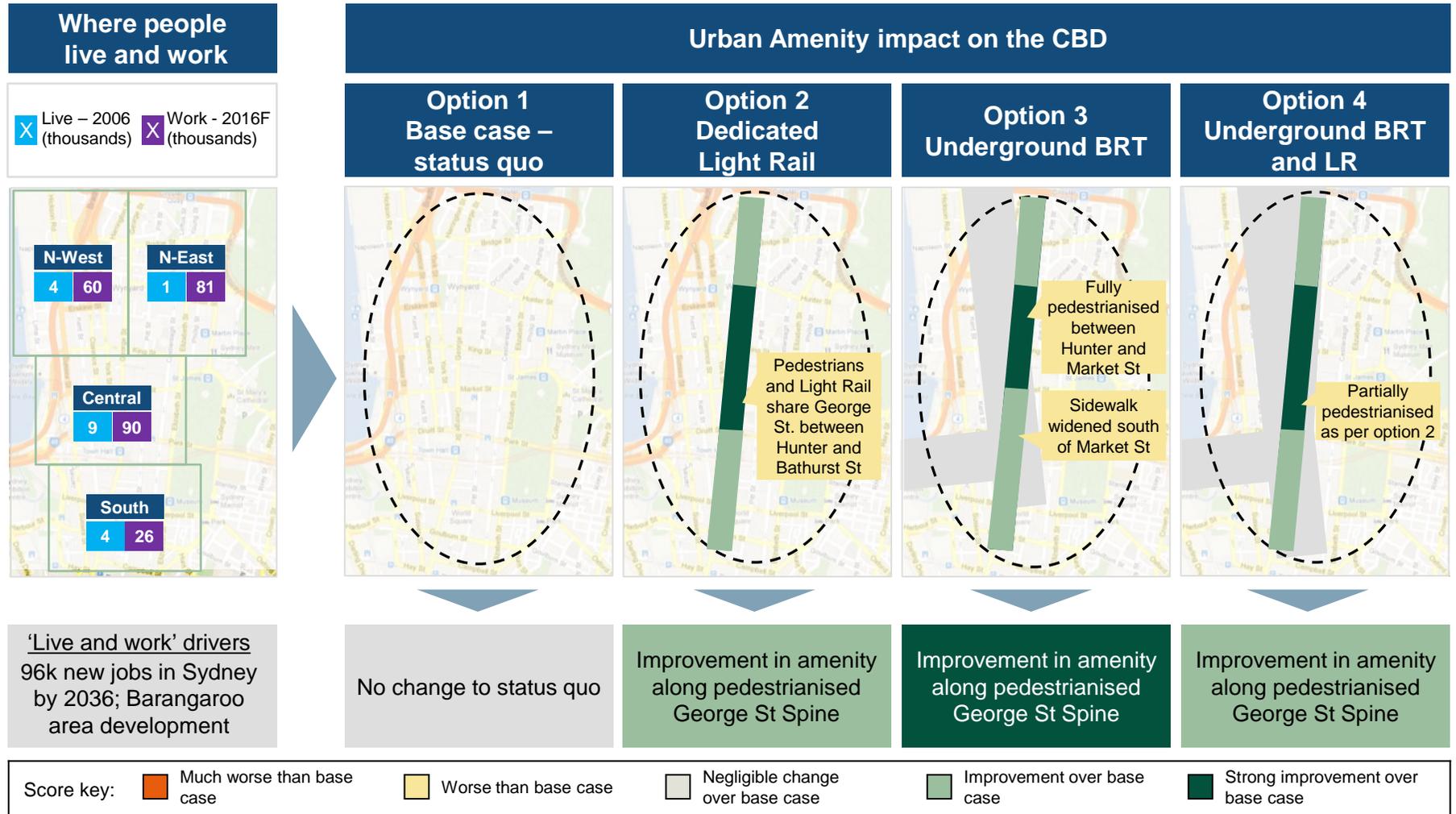
*"...Removal of buses from the CBD surface with parts of George St fully pedestrianised and other parts with broadened sidewalks..."*

Option 4: Underground BRT and LR

*Combined amenity from options 2 and 3*

*"...Pedestrian boulevard with Light Rail on surface and majority of buses moved underground..."*

# Improved urban amenity and liveability in the CBD could best be facilitated by a combined Underground BRT and surface Light Rail network



## Light Rail carriages could provide passengers with the most on-board amenity, but may only impact upon a small number of journeys to the CBD

	Option 1: Base case - status quo	Option 2: Dedicated Light Rail	Option 3: Underground BRT	Option 4: Underground BRT and LR
Seating (assuming full utilisation)	Mixture of seating and standing	Higher proportion of standing than with surface bus	As status quo	Minor decline relative to status quo as LR only addresses 19% of peak pax
Sway movements	Pronounced sway movements throughout journey as buses generally follow street routes that involve a number of turns	Minimal to zero sway movements with largely straight dedicated track	Reduced sway movements relative to surface bus due to underground route with reduced cornering	Combined benefits of options 2 and 3
Stop / start	Frequent stop / start from potentially high speeds	Frequent stop / start at lower speeds	Greatly reduced frequency of stop / start	Combined benefits of options 2 and 3
Embarking and disembarking	Congested at peak times with limited number of doors on vehicle	Reduced congestion at stops due to pedestrian friendly environment Improved passenger movement to and from vehicle due to multiple doors per carriage	Congested at peak times with limited number of doors on vehicle	Benefits from option 2 (LR), however, LR component addresses only a small proportion (19%) of peak pax
% of peak bus pax addressed	0%	19%	41%	50%

INDICATIVE

Overall passenger on-board amenity	As is	Negligible overall improvement across the broader CBD access network with only 19% of pax expected to use LR	Improvement over status quo	Improvement over status quo
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Score key:	<span style="background-color: #f4a460; border: 1px solid black; display: inline-block; width: 15px; height: 15px;"></span> Much worse than base case	<span style="background-color: #fff9c4; border: 1px solid black; display: inline-block; width: 15px; height: 15px;"></span> Worse than base case	<span style="background-color: #e0e0e0; border: 1px solid black; display: inline-block; width: 15px; height: 15px;"></span> Negligible change over base case	<span style="background-color: #c8e6c9; border: 1px solid black; display: inline-block; width: 15px; height: 15px;"></span> Improvement over base case	<span style="background-color: #00695c; border: 1px solid black; display: inline-block; width: 15px; height: 15px;"></span> Strong improvement over base case
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# The work involved with tunnelling and building sub-surface stations for a BRT network will likely require significant capital expenditure, but much less than many heavy rail enhancements under consideration

	Option 1: Base case - Status quo	Option 2: Dedicated Light Rail	Option 3: Underground BRT network	Option 4: LR and Underground BRT
Estimated Infrastructure Capital Expenditure	No further infrastructure capex required	<p>Capex cost: c.\$100m per km Gold Coast Light Rail: \$73m per km (2012), Edinburgh Tram*: \$92m per km (current estimate)</p> <p>X</p> <p>Estimated network length = 11.5km</p> <p>=</p> <p><b>Indicative total project infrastructure capex: \$1bn+</b></p>	<p>Capex cost of similar sized projects: \$300m per km (driven tunnel)</p> <p>Brisbane INB Queen to Roma Street \$266 per km (2008\$ incl. 2 stations + 1.25km corridor)</p> <p>↓</p> <p><b>Indicative total infr. capex: Over c.\$800m</b> <i>(not including redevelopment of Wynyard and Town Hall stations)</i></p>	<p>Option 2 cost c.\$800m+ <i>(less 2.5km @ a cost of c.\$100m per km for USYD line)</i></p> <p>+</p> <p>Option 3 cost c.\$800m+</p> <p>=</p> <p><b>Indicative total infrastructure capex: Over c.\$1.6bn+</b></p>
Estimated Rolling Stock Capital Expenditure	No further rolling stock capex required	<p>Rolling stock cost: c.\$5m per unit</p> <p>X</p> <p>Estimated units required = 50</p> <p>=</p> <p><b>Indicative rolling stock capex: c.\$250m</b></p>	No further rolling stock capex required	<p>Rolling stock cost: c.\$5m per unit</p> <p>X</p> <p>Estimated units required = 40</p> <p>=</p> <p><b>Indicative rolling stock capex: c.\$200m</b></p>
Overall capex	No further capex required	Infrastructure and rolling stock capex required	Infrastructure capex required	Combined capex from options 2 and 3

Less stock required due to no USYD to CBD LR

Notes: \*estimated cost of £770m (\$1.2bn) for 13km corridor, equating to \$92m / km

Source: MRCagney

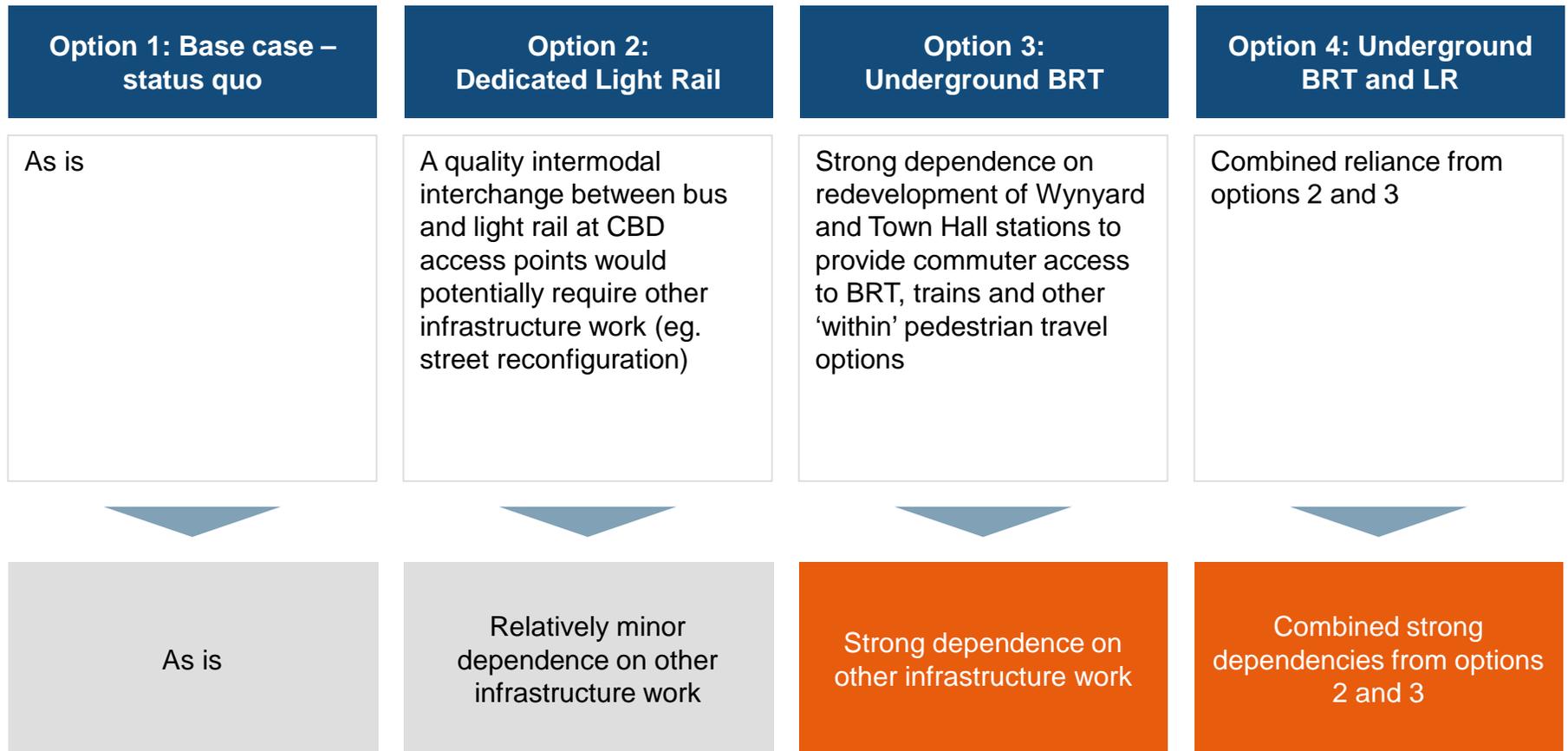
## BRT could provide savings in annual operational expenditure

Estimated operating expenditure				
	Option 1: Base case - Status quo	Option 2: Dedicated Light Rail	Option 3: Underground BRT network	Option 4: LR and Underground BRT
	Estimate of current opex in CBD only	Incremental opex from implementation of a new mode	Incremental savings from reduced journey time in tunnel	Combination of options 2 and 3
Base Service Opex Costs	\$120 per hour X	\$235 per hour** X	\$120 per hour X	Sum of cost savings from options 2 and 3
Services Per Day	5,878 Services into the CBD per day* X	700 Services per day per direction*** X	5,878 Services into the CBD per day* X	
CBD Travel Time Per Service	10 mins HB to Wynyard 6min Wynyard to QVB 4min =	23 minutes Average service length across CBD network =	4.3 mins HB to Wynyard 2.3mins Wynyard to QVB 2mins =	
CBD Opex Cost per year	\$17.5 million	\$39 million****	\$7.5 million	
Opex Cost/Saving per year	Business as Usual	\$39 million cost	\$10 million saving	

Notes: \*2342 services Harbour Bridge to Wynyard and 3536 services Wynyard to QVB; \*\*Not including capex or depreciation of LRT vehicles  
 \*\*\*6 hrs per day at peak capacity and 8 hrs per day at 80% of peak capacity per direction; \*\*\*\*312 days of operation;

Source: MRCagney

## An underground BRT network is highly dependent on the redevelopment of Wynyard and Town Hall stations



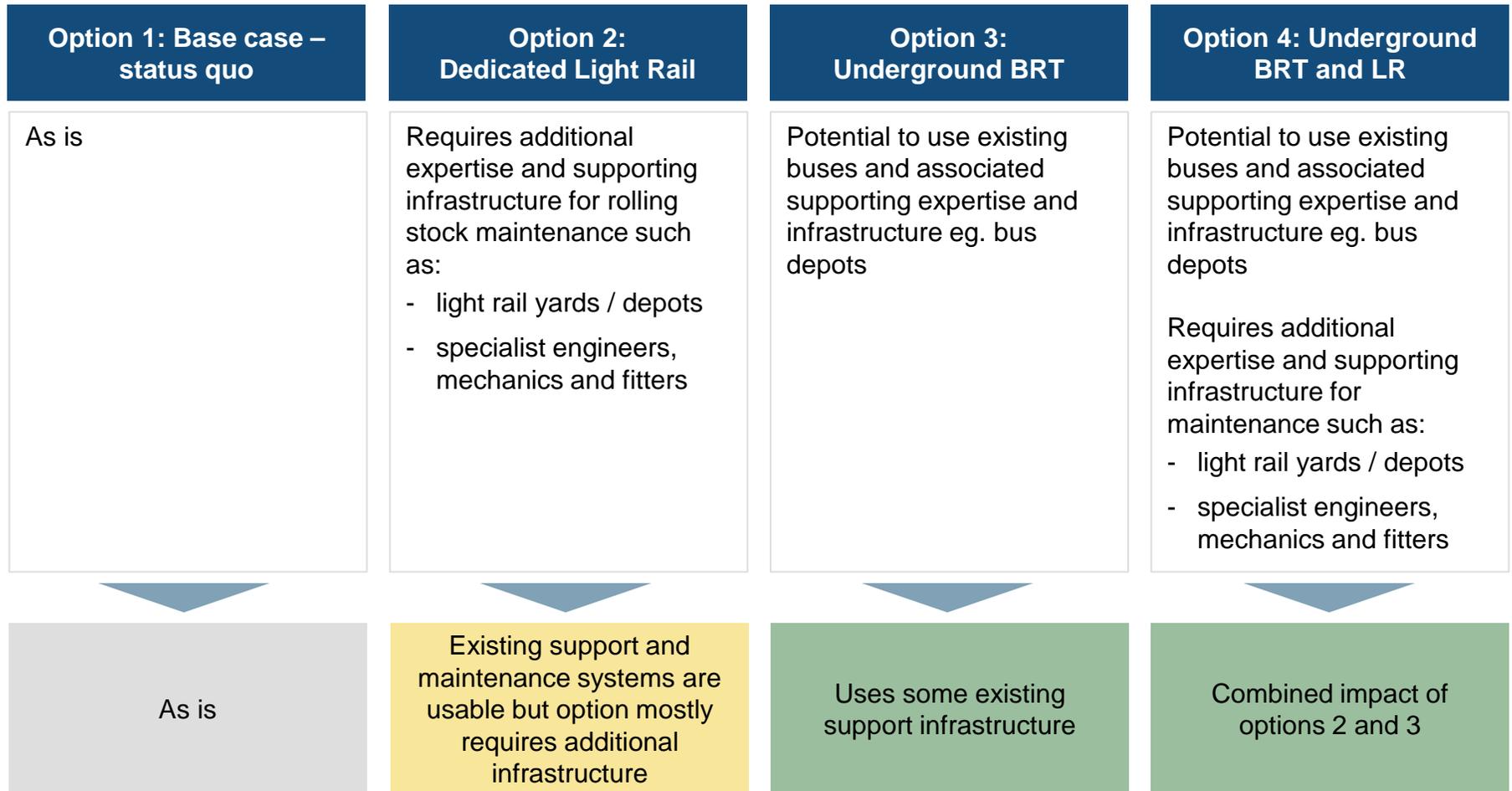
Score key:  Much worse than base case     Worse than base case     Negligible change over base case     Improvement over base case     Strong improvement over base case

# The operational continuity of surrounding transport infrastructure could be strongly impacted by the development of an underground BRT system

	Option 1: Base case – status quo	Option 2: Dedicated Light Rail	Option 3: Underground BRT	Option 4: Underground BRT and LR
Risk	As is	The implementation of Light Rail tracks may require significant mitigation work to divert and protect critical below-street utilities eg. electricity, gas, water etc.	Detailed geotech and other studies need to be conducted to understand what critical infrastructure could be affected by a BRT and any construction efforts (eg. building foundations, electricity backbone)	Combined risks from options 2 and 3
Operational continuity during build	As is	Traffic management strategies will need to be employed to ensure optimal traffic flows during construction efforts that are likely to take over the majority of George St.	Where a BRT intersects or shares facilities with other transport options (eg. Wynyard and Town Hall train stations), significant mitigation will need to be employed to ensure continuity of services and commuter access	Combined risks from options 2 and 3
Overall risk and continuity during build	As is	High risk and continuity concerns relative to status quo	Significant risk and continuity concerns relative to status quo	Significant risk and continuity concerns relative to status quo

Score key:	<span style="display: inline-block; width: 15px; height: 15px; background-color: #e67e22; border: 1px solid black;"></span> Much worse than base case	<span style="display: inline-block; width: 15px; height: 15px; background-color: #f1c40f; border: 1px solid black;"></span> Worse than base case	<span style="display: inline-block; width: 15px; height: 15px; background-color: #d9d9d9; border: 1px solid black;"></span> Negligible change over base case	<span style="display: inline-block; width: 15px; height: 15px; background-color: #27ae60; border: 1px solid black;"></span> Improvement over base case	<span style="display: inline-block; width: 15px; height: 15px; background-color: #00441b; border: 1px solid black;"></span> Strong improvement over base case
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## The implementation of a BRT system could leverage some existing infrastructure



Score key:  Much worse than base case     Worse than base case     Negligible change over base case     Improvement over base case     Strong improvement over base case

## Agenda

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## Potential way forward

### Collaborative options review

- Collaborate with TfNSW to jointly review materials and reconcile with Draft Transport Master Plan
- Understand existing investigations being conducted by TfNSW
- Review potential to optimise current surface bus options
- Refresh view of journey time savings in light of actual current journey time data (either from BTS or direct observation) and modal interchange plan
- Develop / assess a revised surface bus strategy (with or without Light Rail), including detailed bus re-routing, interchange requirements, traffic management plans and uptake of Inner West Light Rail extension
- Consider implications for the appropriate timing of BRT and Light Rail infrastructure investment

### Subject to the above, consider detailed development and evaluation of the BRT option:

### Detailed feasibility assessments

- Conduct detailed feasibility study into whether key infrastructure can be built. eg.
  - tunnel routing
  - use of existing tram tunnels for buses
  - station location
  - dive point locations

### Detailed network design

- Develop key components of the future network design, including:
  - optimisation of overall bus network (eg bus routes and timetabling)
  - detailed assessment of impact on other modes (car, train, walking)
  - traffic flow design (eg one way streets)
  - surface lane configuration (eg bus and turning lanes)

### Conduct detailed assessments of benefits and risks

- Conduct detailed BCR
- Quantify expected benefits and detailed capex and opex costings including size and type of rolling stock and design of required infrastructure (eg station redesign)
- Develop a view of likely BCR resulting from recommended CBD access option

### Exploration of infrastructure levers

- Consider whether further initiatives are required to help enable the vision for the CBD in 2036. eg.
  - encouraging active transport (eg Barangaroo city walk, raised walkways)
  - introducing traffic management (eg congestion charging, parking management, bypass roads)

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# Surface buses come in a variety of sizes and fuel types, and operate at street level in mixed traffic conditions

Flexible unit capacity



Share route with other vehicles



Intersect with other traffic movements



Variety of fuel types



**Light rail could run a variety of service lengths on dedicated routes, and are powered through electric overhead wires**

**Flexible unit capacity**



**Dedicated route, intersecting with other traffic movements**



**Pedestrianised corridors**



**Electric powered**



# An Underground BRT system takes the majority of bus traffic off the surface by routing services through bus-only tunnels with stations at key CBD locations

## Sub-surface busways

*Downtown Seattle transit tunnel*



## Co-location of key transit and CBD areas

*Brisbane Queen St. mall*



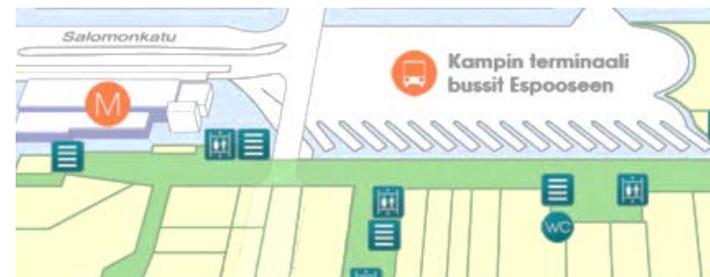
## Large scale CBD bus station

*New York Port Authority bus terminal*



## Sub-surface bus station

*Helsinki Kamppi Centre*



The proposed Underground Bus Rapid Transit system is based on concepts that have been successfully implemented in other major cities

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## Generic modal comparison summary

### Comparison of travel modes

Criteria	Surface Bus* (Status quo)	Dedicated Light Rail	Underground BRT
A Urban amenity and liveability	-	↑	↑
B Passenger on-board amenity	-	↑	↑
C Infrastructure flexibility	-	↓	-
D Route capacity	-	-	↑↑
E Reliability	-	↑	↑

Score key: ■ Much worse than status quo ■ Worse than status quo ■ Negligible improvement over status quo ■ improvement over status quo ■ Strong improvement over status quo

Note: \* Defined as services that share route with other vehicles and intersect with other traffic movements

Source: MRCagney; L.E.K. analysis

## Dedicated Light Rail is most effective at improving urban amenity

Drivers of urban amenity		Surface bus (status quo)*	Dedicated surface Light Rail	Underground BRT
Environmental	Noise	High noise levels from diesel powered buses, peaking at 90dB - beyond the threshold for hearing damage	Light Rail operates at c.10dB lower than buses	Removal of buses from the CBD surface reduces street noise
	Air	Majority of buses are diesel powered, creating high pollution levels in conjunction with mixed vehicle traffic	Electric powered Light Rail produces no local exhaust fumes	Removal of buses from CBD surface significantly reduces street level pollution, but underground exhaust is managed through extraction systems, shifting pollution elsewhere
	Visual	Large number of vehicles on street with congestion from mix of buses and private and commercial vehicles	Dedicated Light Rail route creates more street space and removes vehicles from street, however overhead LR cables can be intrusive	Buses removed from the CBD surface allow for creation of pedestrianised zones on sections of CBD surface
Pedestrian real estate	Crowding	Significant crowding with pedestrians constrained to limited sidewalk space	Increased street space for pedestrians reduces crowding	Commuters disembarking from buses moved underground, reducing crowding at street level. However, other forms of crowding created with concentration of pedestrians at BRT stations
	Walking times	Pedestrian movement impeded by vehicle dominated roads and multiple intersections	Improved walking times with increased pedestrian street space and minimal intersections	Improved walking times facilitated through removal of bus and disembarking passenger traffic from congested roads and pavements, creation of pedestrianised zones, together with accessible, centralised BRT stations
	Safety	Heavy interaction between pedestrians and public, private and commercial vehicles	Light Rail infrastructure is potentially dangerous to pedestrians and cyclists in shared zones	Buses removed from the CBD surface allow for creation of pedestrianised zones on sections of CBD surface
<b>Overall</b>		Congestion on street level drives noise and air pollution and compromises pedestrian real estate	Improved environment and enhanced pedestrian real estate	Improved environment and enhanced pedestrian real estate

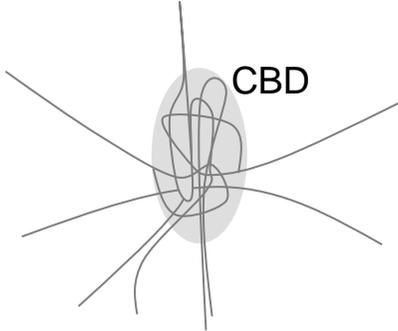
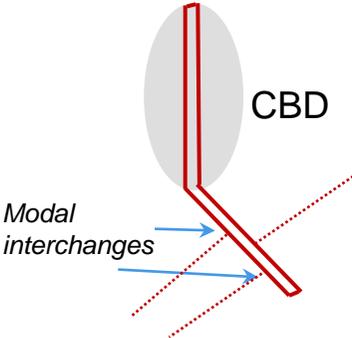
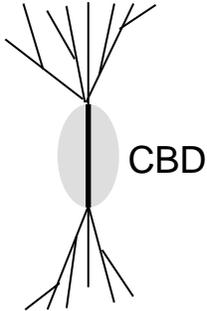
Note: \* Surface bus amenity can be improved through hybrid or other 'electric' drive; Surface bus defined as services that share route with other vehicles and intersect with other traffic movements

Source: Gehl Architects; Parsons Brinckerhoff; Edmonton Trolley Coalition; L.E.K. Analysis

## Dedicated Light Rail provides passengers with the most on-board amenity out of all the considered modes

	Surface bus (status quo)	Dedicated surface Light Rail	Underground BRT
Seating	Mixture of seating and standing	Higher proportion of standing than with surface bus	As status quo
Sway movements	Pronounced sway movements throughout journey as buses generally follows street routes that involve a number of turns	Minimal to zero sway movements with largely straight dedicated track	Reduced sway movements relative to surface bus due to underground route with reduced cornering
Stop / start	Frequent stop / start from potentially high speeds	Frequent stop / start at lower speeds	Greatly reduced stop / start – only at underground BRT stations
Embarking and disembarking	Congested and disorganised at peak times with limited number of doors on vehicle	Reduced congestion at stops due to pedestrian friendly environment  Improved passenger movement to and from vehicle due to multiple doors per carriage	Congested at peak times with limited number of doors on vehicle
Overall passenger on-board amenity	As is	Improvement over status quo	Improvement over status quo

## The three modes of transport considered vary in their infrastructure flexibility across the short and medium term

	Surface bus (status quo)	Dedicated surface Light Rail	Underground Bus Rapid Transit
Flexibility			
Response to issues	Buses are able to overtake broken down services	Dedicated track creates poor flexibility in response to breakdown	Single tunnel creates poor flexibility in response to breakdown
Route-planning / stopping pattern	Buses are easily re-routed if required	Low flexibility in making route changes as dedicated tracks need to be laid down	Low flexibility in rerouting through dedicated tunnel
Overall mode flexibility	As is	Less flexible than status quo	Less flexible than status quo (but routes can be changed outside the tunnel)

## Underground Bus Rapid Transit could have the highest route capacity, being able to manage up to 20,000 pax per hr on a single route

	Surface bus (status quo)	Dedicated surface Light Rail	Underground Bus Rapid Transit
Maximum unit capacity	75 pax	200 pax	75 pax
<b>X</b>			
Maximum service capacity (per hr per direction)	160	60	265*
<b>=</b>			
Maximum mode capacity	12,000 pax / hr	12,000 pax / hr	20,000 pax / hr

Note: \* Assumes 2 x 55m platforms in bus station for each direction

Source: MRCagney

Infrastructure NSW. Sydney CBD Access strategy.

## Underground BRT is a more reliable mode of transport due to the flexibility of buses combined with a dedicated, uninterrupted underground route

	Surface bus (status quo)	Dedicated surface Light Rail	Underground Bus Rapid Transit
<b>Infrastructure flexibility</b>	Flexible mode of transport with ability to overtake and be re-routed	Lower flexibility due to dedicated track, offset by a much lower breakdown frequency relative to bus*	Low flexibility due to single lane tunnel
<b>+</b>			
<b>Variability</b>	Varying traffic conditions and multiple interactions lead to high variability	Low variability despite intersections on route as light rail traffic is generally given signaling priority	Low variability with no intersections along dedicated route
<b>=</b>			
<b>Overall reliability</b>	As is	Improvement in reliability over status quo	Improvement in reliability over status quo

Note: \* 5.5x more bus breakdowns than Light Rail breakdowns during 2009 (bus) and 2010 (Light Rail) throughout the Santa Clara Valley

Source: Santa Clara Valley Transport Authority; L.E.K. analysis

## The three generic modes of transport considered vary in their general route capacity, speed, infrastructure requirements and cost

	Surface Bus	Dedicated surface Light Rail	Underground Bus Rapid Transit
F Infrastructure capital expenditure (per route km)	No capital expenditure	\$90 million per km	\$300 million per km (driven tunnel)
G Rolling stock capital expenditure (per pax capacity)	\$6,000 12.5m Rigid Bus \$0.45m (75 pax)	\$25,000 LRT SVU \$5m (200 pax)	\$6,000 12.5m Rigid Bus \$0.45m (75 pax)
H Opex (per pax capacity* km)	\$5 per v/km \$0.066 per pax capacity per km	\$17 per v/km \$0.085 per pax capacity per km	\$5 per v/km \$0.066 per pax capacity per km
I Average speed capability (km/h)	8km/hr (Sydney CBD) 15-25km/hr (Sydney Bus network)	5-10km/h (Pedestrianised CBD) 15-20km/h (CBD streets) 30-40km/h (Suburban streets)	30-50km/hr (dependent on tunnel section length)
J Infrastructure required	Business as usual	Surface Rail and stops	Driven tunnel Underground stations Steep portal entry and exit

Note: \* includes seating and standing

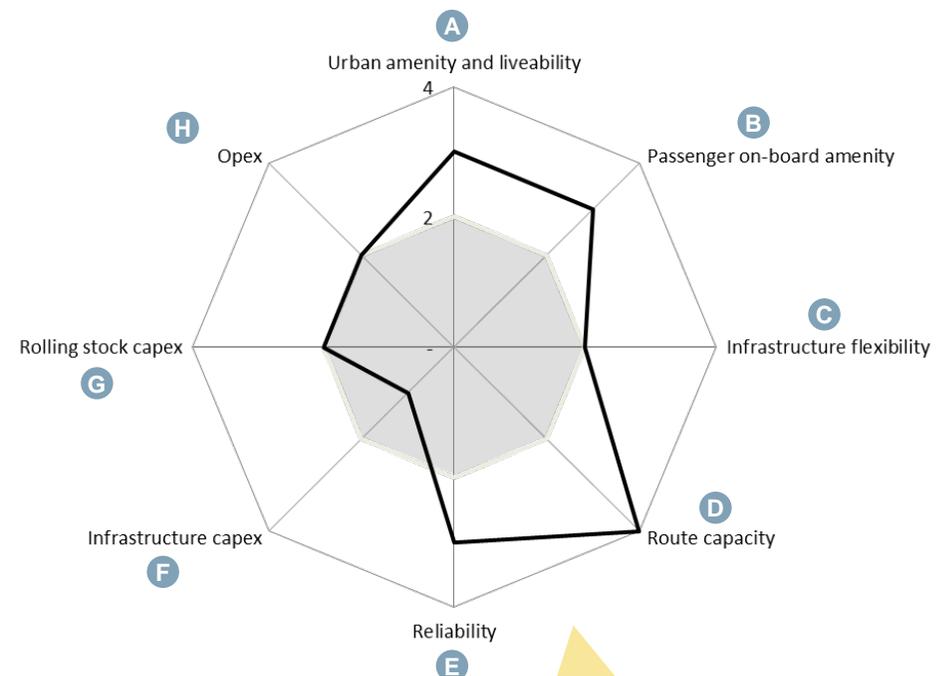
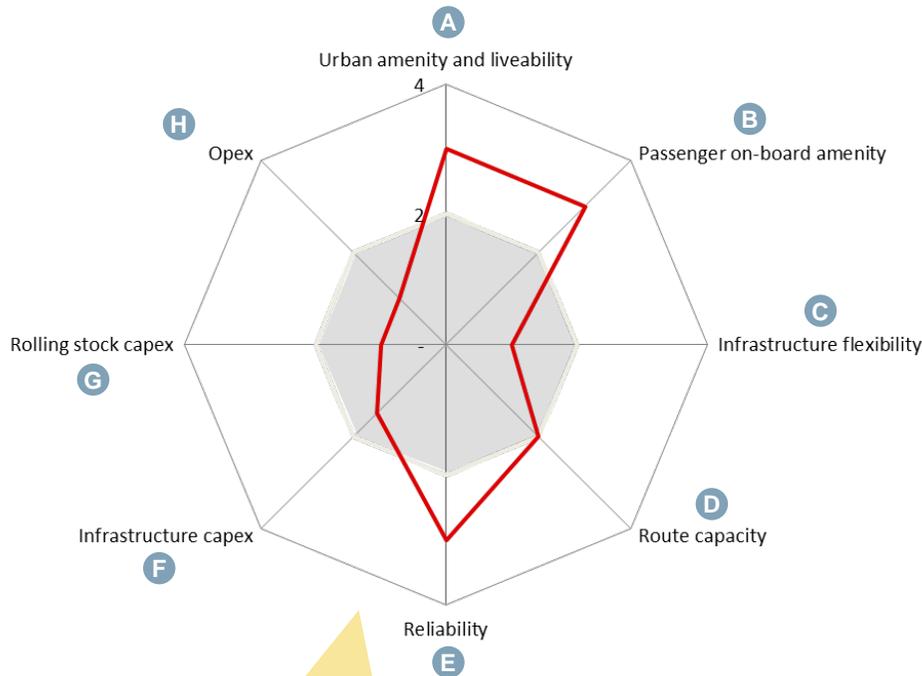
Source: MRCagney

Infrastructure NSW. Sydney CBD Access strategy.

# Overview of key trade-offs between transport modes

Light Rail vs Surface bus

Underground BRT vs Surface bus



Light Rail can improve urban amenity, but it is an expensive and inflexible transport mode

**Option vs status quo**

- 0 Much worse
- 1 Worse
- 2 Negligible improvement
- 3 Improvement
- 4 Strong improvement

- Surface bus
- Underground BRT
- Light Rail

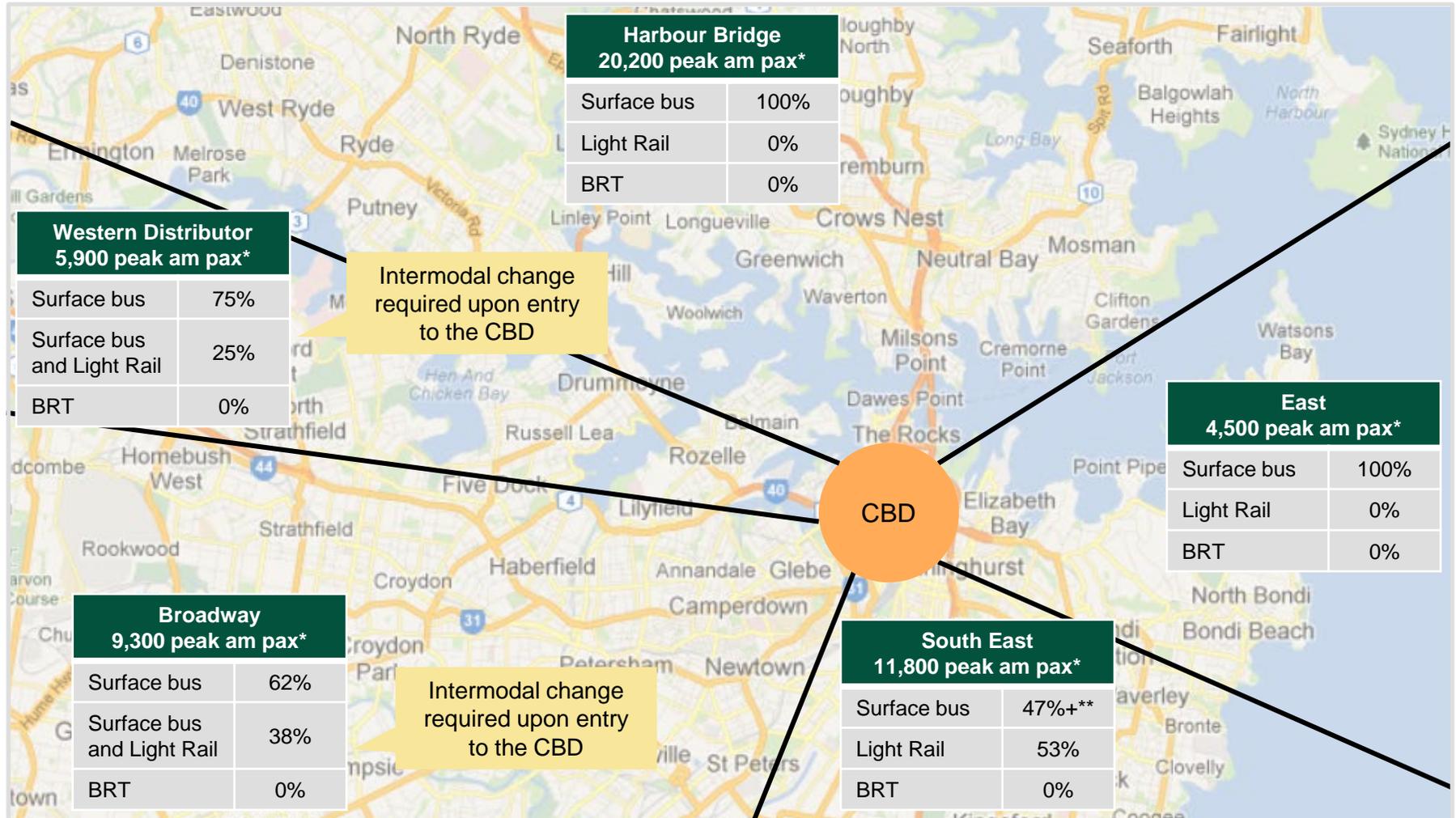
Underground BRT provides flexible capacity but at a higher capital cost than surface bus

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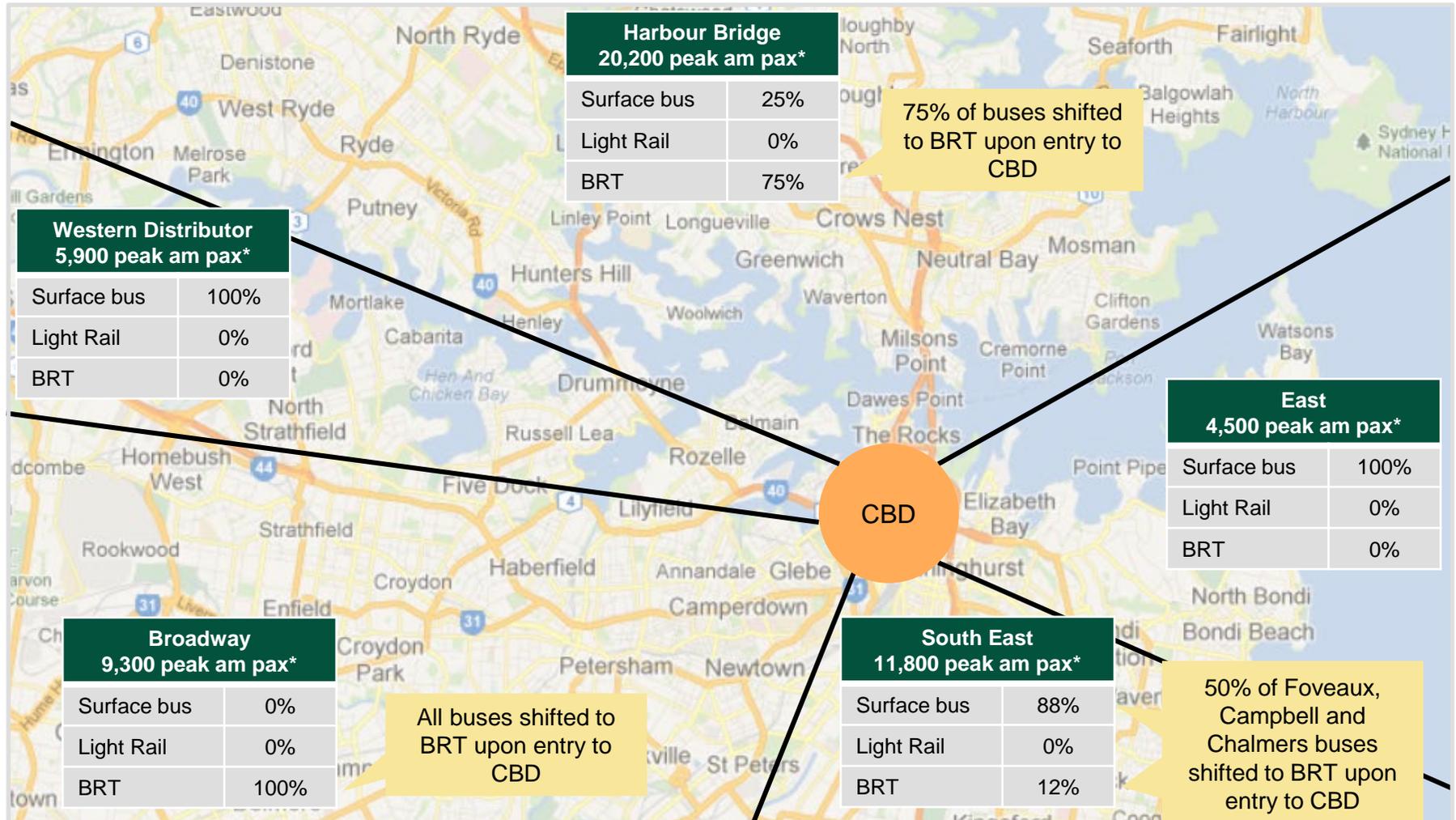
## Option 2: Dedicated Light Rail could be used by bus passengers from the Western Distributor, Broadway and South East



Note: \* 2 hour am peak (7-9am); \*\* does not include commuters who need to travel by bus to the Anzac Pde light rail before changing modes

Source: Google Maps; TfNSW Sydney Strategic Travel Model 2010; L.E.K. analysis

### Option 3: Underground BRT could be used by bus passengers from the Harbour Bridge, Broadway and South East

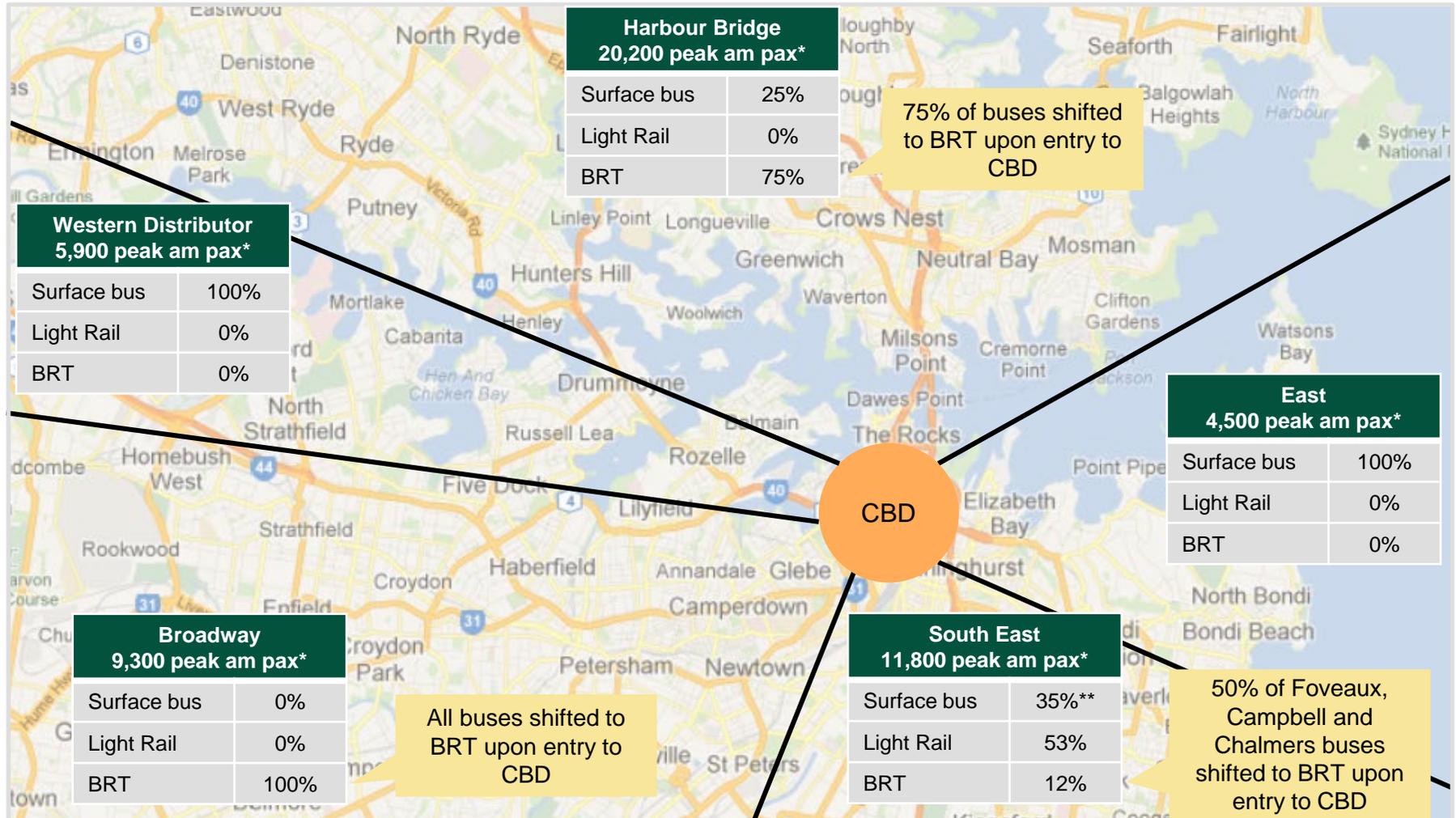


Note: \* 2 hour am peak (7-9am)

Source: Google Maps; TfNSW Sydney Strategic Travel Model 2010; L.E.K. analysis

Infrastructure NSW. Sydney CBD Access strategy.

## Option 4: A combined Light Rail and Underground BRT network could be used by bus passengers from the Harbour Bridge, Broadway and South East



Note: \* 2 hour am peak (7-9am); \*\* does not include commuters who need to travel by bus to the Anzac Pde light rail before changing modes

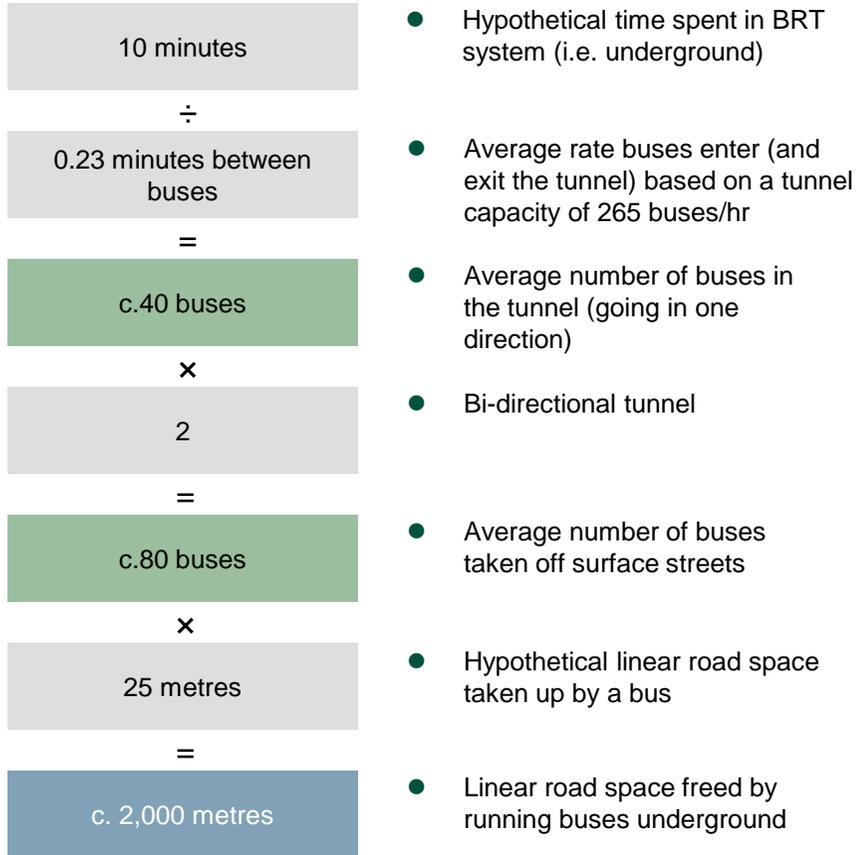
Source: Google Maps; TfNSW Sydney Strategic Travel Model 2010; L.E.K. analysis

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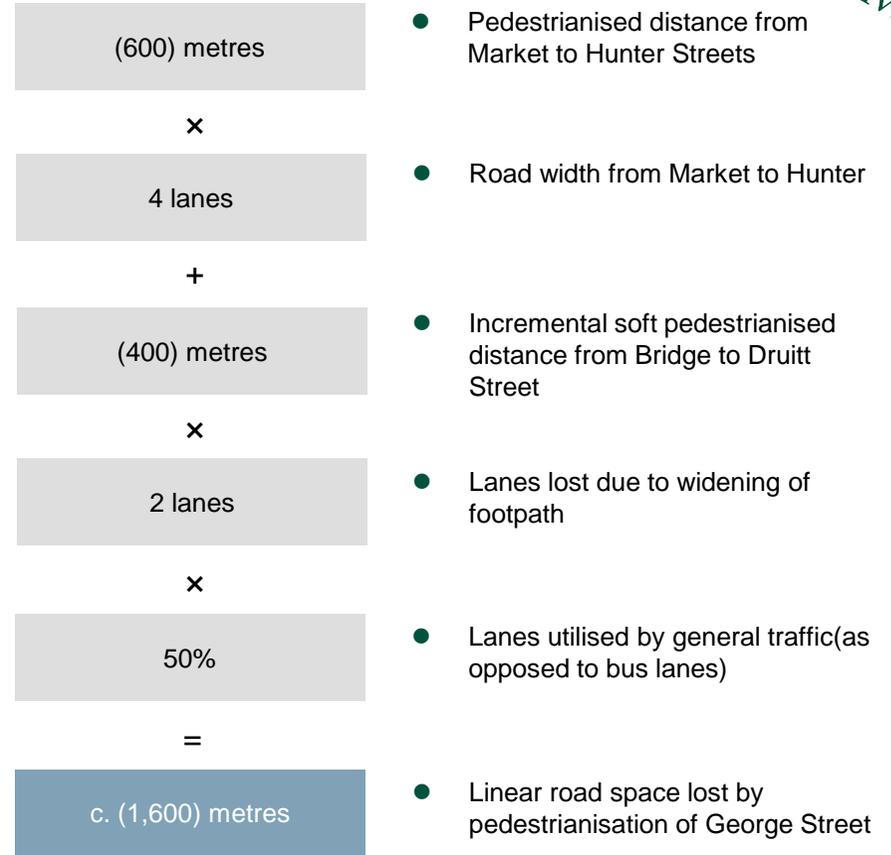
# On balance, taking buses underground may not significantly affect vehicle traffic due to increased vehicle congestion caused by increased pedestrianisation along George Street

INDICATIVE

## Road space freed by BRT



## Road space lost to pedestrianisation

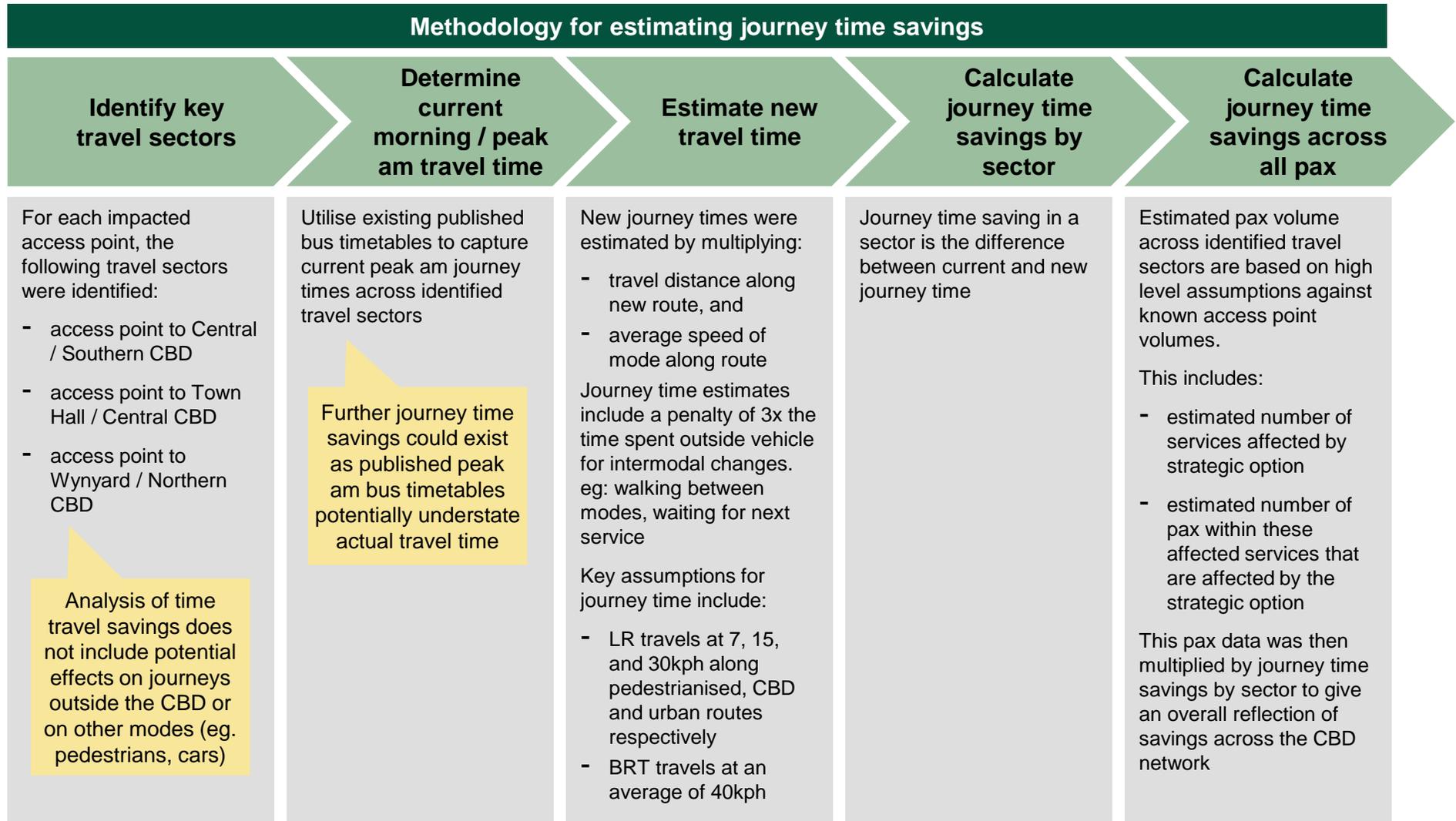


**The BRT option may lose a similar amount of road space to pedestrianisation as is gained by moving buses underground**

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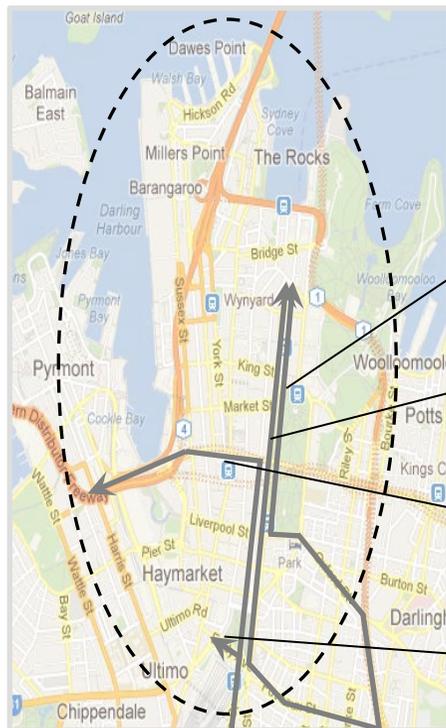
## A bottom up approach was used to estimate journey time savings



## Anzac Pde buses currently enter the CBD via a range of access points

INDICATIVE

### Anzac Pde buses in the CBD



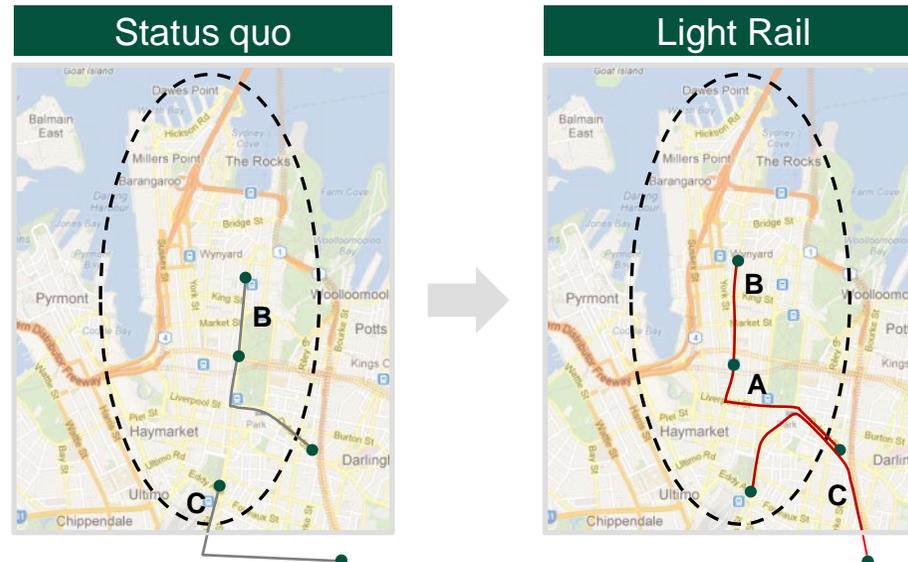
Access point	Bus services using Anzac Pde vs total services (service number)	Anzac Pde to:		
		Central	CBD centre / Town Hall	CBD North
Oxford St	9 / 14	-	✓	✓
Foveaux St	4 / 4 (374, 339, 376, 391 services)	✓	✓	✓
Chalmers St	1 / 12 (M50 service)	✓	✓	-
Chalmers St	2 / 12 (393, 395 services)	✓	-	-

INDICATIVE

# Impact on journey time vs peak am published bus timetable: Anzac Pde Light Rail via Oxford St and Chalmers St

CBD Access point	Access point pax (thousands)	Corridor	Total pax affected (thousands)	Current journey time (mins)	Light Rail journey time (mins)	Comments / Assumptions
Oxford St.	6.0	A Oxford St. to Town Hall	1.9	3.0	5.2	<ul style="list-style-type: none"> <li>- LR replaces c.65% of Oxford St. buses which route down Anzac Pde</li> <li>- Assume 50% of passengers go to Town Hall</li> <li>- LR at 15 kph along 1.3 km CBD streets</li> </ul>
		B Town Hall to CBD North	1.0	4.0	8.6	<ul style="list-style-type: none"> <li>- LR replaces c.65% of Oxford St. buses which route down Anzac Pde</li> <li>- Assume 25% of passengers go to CBD North</li> <li>- LR at 7 kph along 1 km pedestrianised CBD streets</li> </ul>
Chalmers St.	2.6	C Anzac Pde/Cleveland St to Central	0.4	10	9.6	<ul style="list-style-type: none"> <li>- LR replaces c.25% of Chalmers St. buses which route down Anzac Pde</li> <li>- These buses currently terminate at Central</li> <li>- LR at 30 kph along 1.8km urban route and 15kph for 1.5km in CBD</li> </ul>

Does not include further loss in travel time due to modal change for commuters required to transit by bus to reach the Anzac Pde Light Rail

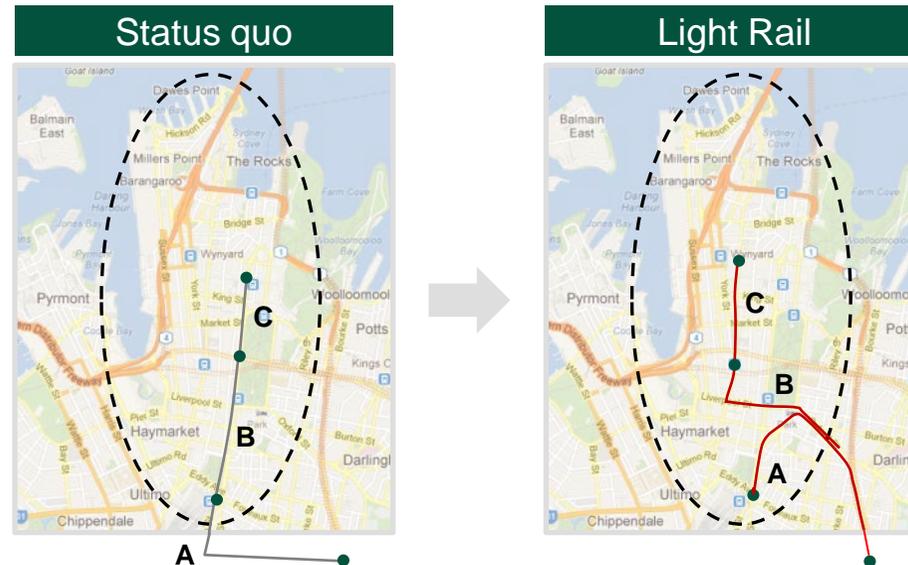


INDICATIVE

# Impact on journey time vs peak am published bus timetable: Anzac Pde Light Rail via Foveaux St

CBD Access point	Access point pax (thousands)	Corridor	Total pax affected (thousands)	Current journey time (mins)	Light Rail journey time (mins)	Comments / Assumptions
Foveaux St.	1.9	A Anzac Pde at Fitzroy St. to Central	1.9	6	7.4	<ul style="list-style-type: none"> <li>- LR replaces all Foveaux St bus services</li> <li>- Assume 100% of passengers go to Central</li> <li>- LR at 30 kph along 0.7km urban route and 15kph for 1.5km in CBD</li> </ul>
		B Anzac Pde at Fitzroy St. to Town Hall	0.4	10	6.6	<ul style="list-style-type: none"> <li>- LR replaces all Foveaux St bus services</li> <li>- Assume 50% of passengers go to Town Hall</li> <li>- LR at 30 kph along 0.7km urban route and 15kph for 1.3km in CBD</li> </ul>
		C Town Hall to CBD North	0.3	4	8.6	<ul style="list-style-type: none"> <li>- LR replaces all Foveaux St bus services</li> <li>- Assume 25% of passengers go to CBD North</li> <li>- LR at 7 kph along 1 km pedestrianised CBD streets</li> </ul>

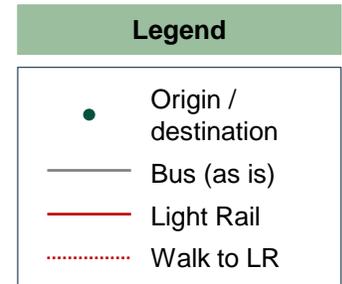
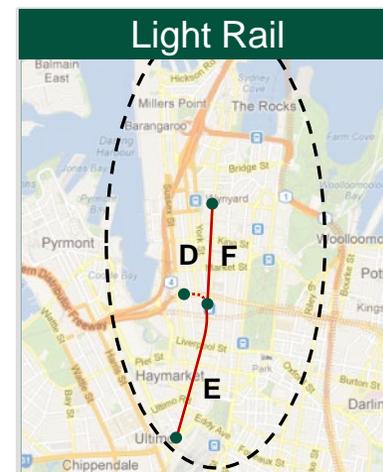
Does not include further loss in travel time due to modal change for commuters required to transit by bus to reach the Anzac Pde Light Rail



INDICATIVE

# Impact on journey time vs peak am published bus timetable: George St. Light Rail

CBD Access point	Access point pax (thousands)	Corridor	Total pax affected (thousands)	Current journey time (mins)	Light Rail journey time (mins)	Comments / Assumptions
Western Distributor	5.9	D Druitt St. to Wynyard	1.5	6.0	22.3*	<ul style="list-style-type: none"> <li>- 50% of buses from West. Dist. will terminate upon entry to the CBD</li> <li>- Half of these passengers assumed to continue their journey to the northern CBD via Light Rail</li> <li>- 5 min walk required from Druitt St. bus stop to George St LR*</li> <li>- LR at 7 kph along 0.85 km pedestrianised streets</li> </ul>
Broadway	9.3	E Broadway to QVB	3.5	5.0	20.4*	<ul style="list-style-type: none"> <li>- 50% of buses from Broadway will terminate upon entry to the CBD</li> <li>- 75% of passengers continue to QVB</li> <li>- Assumed 5 min intermodal change* from bus to Light Rail</li> <li>- LR at 7 kph along 0.16 km pedestrianised streets, 15 kph along 1 km CBD streets</li> </ul>
		F QVB to Wynyard	2.3	5.0	6.9*	<ul style="list-style-type: none"> <li>- 50% of buses from Broadway will terminate upon entry to the CBD</li> <li>- 75% of passengers continue to CBD North</li> <li>- Half of these passengers assumed to go to CBD North</li> <li>- LR at 7 kph along 0.8 km pedestrianised CBD streets</li> </ul>



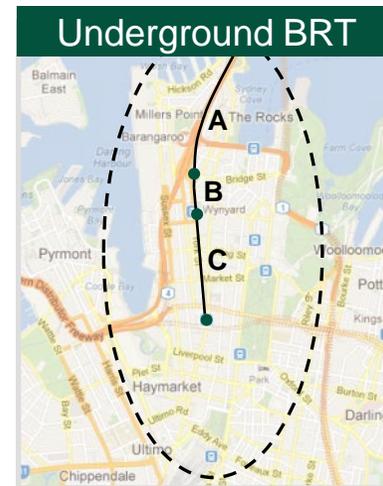
Note: \*Modal change penalty applied of 3x the combined walk and wait time of 5 minutes (2.5 min walk + 2.5 min waiting)

Source: State Transit Authority; TfNSW Sydney Strategic Travel Model 2010; L.E.K. analysis

INDICATIVE

# Impact on journey time vs peak am published bus timetable: North CBD underground BRT

CBD Access point	Access point pax (thousands)	Corridor		Total pax affected (thousands)	Current journey time (mins)	BRT journey time (mins)	Comments / Assumptions
Harbour Bridge	20.2	A	Harbour Bridge to Lang Park	5.1	5.0	2.0	<ul style="list-style-type: none"> <li>- BRT removes congestion that causes bridge gridlock from 8:30am to 9:00am</li> <li>- 25% of peak bus pax using the Harbour Bridge bus services affected by bridge gridlock</li> <li>- Buses able to move at 60 kph across bridge</li> </ul>
		B	Lang Park to Wynyard	15.2	1.0	0.3	<ul style="list-style-type: none"> <li>- 75% of Harbour Bridge bus services moved to underground BRT</li> <li>- BRT at 40 kph for 0.3 km</li> <li>- BRT avoids of Margaret St. and Jamison St. intersection</li> </ul>
		C	Wynyard to QVB	7.6	4.0	3.2	<ul style="list-style-type: none"> <li>- 75% of Harbour Bridge bus services moved to underground BRT</li> <li>- Half of these passengers continue from Wynyard to QVB</li> <li>- 40 kph along 0.8 km</li> <li>- 2 min dwell time at Wynyard</li> </ul>



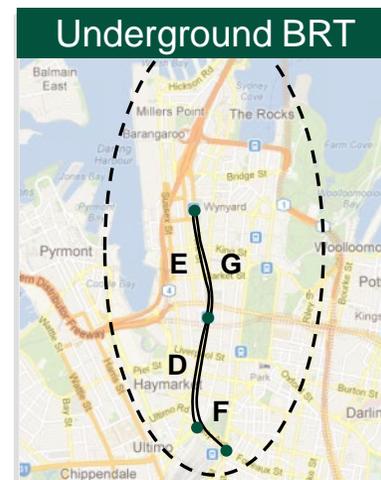
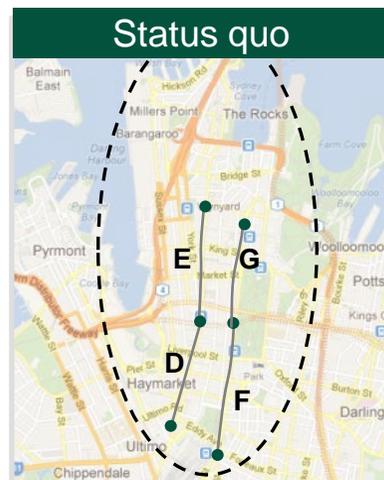
**Legend**

- Origin / destination
- Bus (as is)
- BRT

INDICATIVE

# Impact on journey time vs peak am published bus timetable: South CBD underground BRT

CBD Access point	Access point pax (thousands)	Corridor	Total pax affected (thousands)	Current journey time (mins)	BRT journey time (mins)	Comments / Assumptions
Broadway	9.3	D Broadway to QVB	7.0	6.0	6.0	- No change to status quo due to dive point being located at Town Hall square
		E QVB to Wynyard	4.7	5.0	3.2	- All Broadway bus services move to BRT upon reaching Town Hall - 50% of passengers assumed to continue journey to CBD North - BRT at 40 kph for 0.9 km - 2 min dwell time at Town Hall station
Chalmers and Foveaux	5.8	F Central to Town Hall	1.5	6.0	8.0	- 50% of buses from Chalmers St. and Foveaux St. access point routed to BRT - Increased journey time due to longer route to dive point entrance
		G Town Hall to CBD North	0.7	5.0	3.2	- 50% of buses from Chalmers St. and Foveaux St. access point routed to BRT - Half of these passengers assumed to continue journey to CBD North - BRT at 40 kph for 0.9 km - 2 min dwell time at Town Hall station



**Legend**

- Origin / destination
- Bus (as is)
- BRT

## If published bus timetables are inaccurate, journey time savings are likely to improve across all options

INDICATIVE

Sensitivity of journey time savings to current journey times				
Basis for current morning / peak am journey time	Option 1: Base case – status quo	Option 2: Dedicated surface Light Rail network	Option 3: Underground BRT network	Option 4: Underground BRT and LR network
Current published bus timetables	-	350-400 thousand equivalent* hours <u>lost</u> / year	200-250 thousand hours saved / year	150-200 thousand hours saved / year
2 x journey time implied by published bus timetables	-	50-100 thousand equivalent* hours <u>lost</u> / year	600-650 thousand hours saved / year	750-800 thousand hours saved / year
3 x journey time implied by published bus timetables	-	250-300 thousand hours saved / year	c.1m hours saved per year	c.1.3m hours saved per year

If actual journey times were greater than those implied by the published bus timetables, total journey time savings would significantly increase

Note: \* Calculation of equivalent hours includes a penalty of 3x the time required to transfer between modes mid-journey

Source: State Transit Authority; TfNSW Sydney Strategic Travel Model 2010; L.E.K. analysis

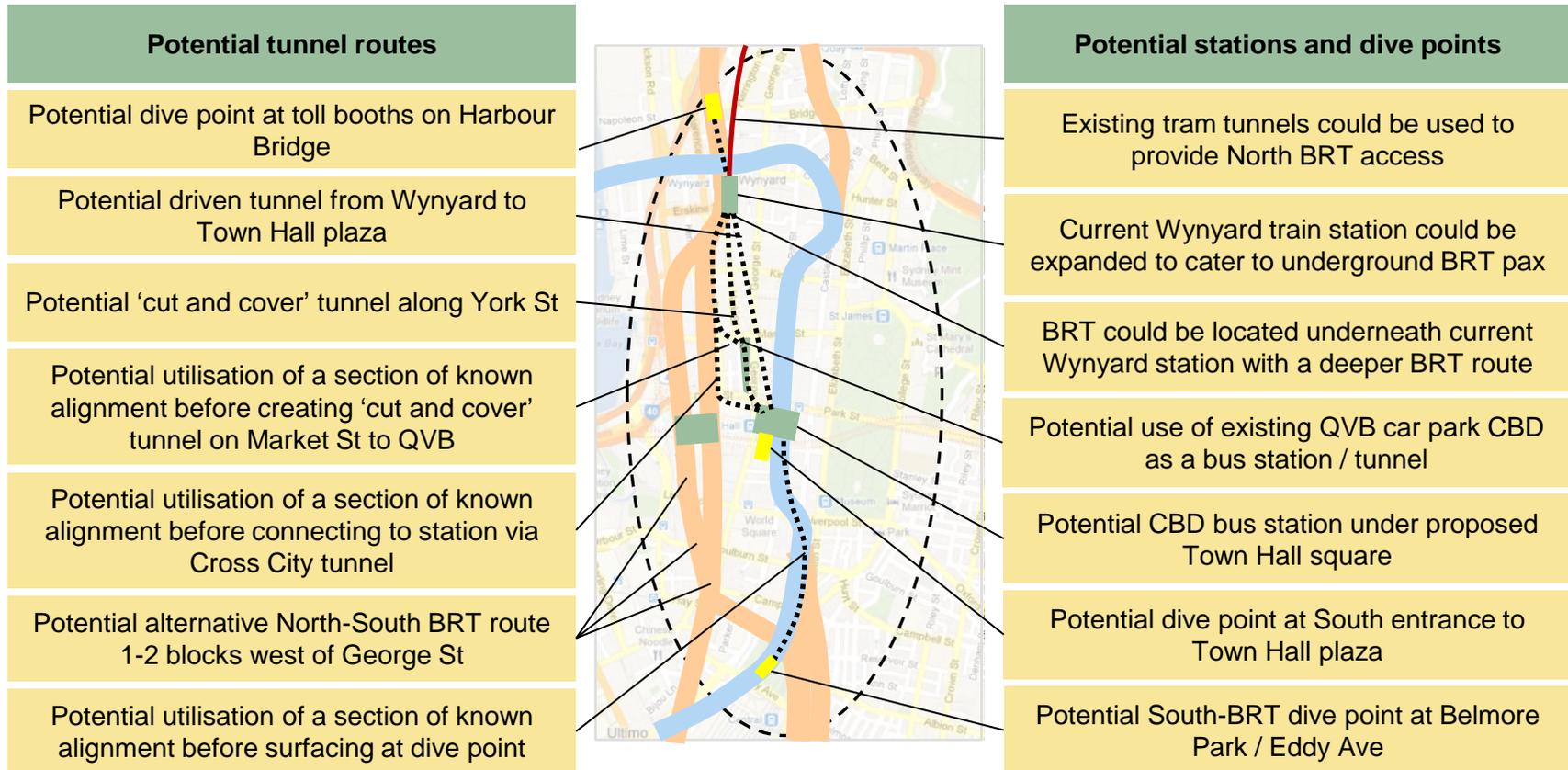
## Agenda

- Executive summary
- Challenges and objectives
- CBD access strategy development and assessment
- Next steps
- Detailed analysis
  - generic modal definitions
  - generic modal comparison
  - network impact of strategic CBD access options
  - journey time
  - underground BRT plausibility

# A number of options exist for underground BRT tunnel routes and bus stations

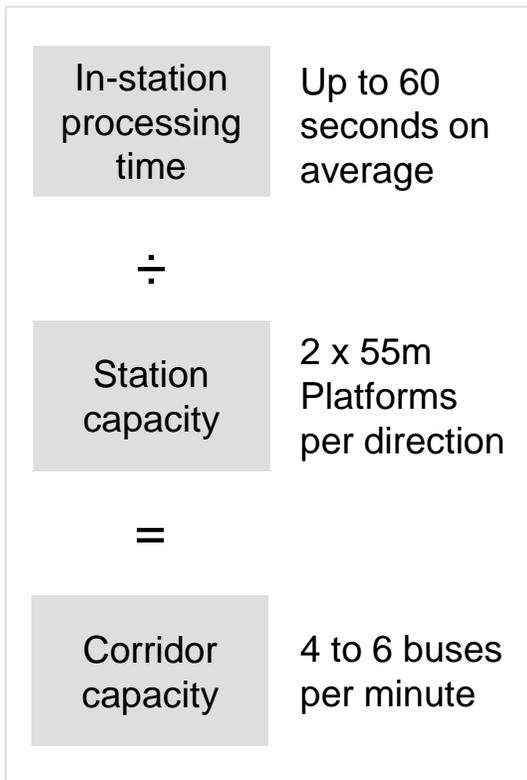
ILLUSTRATIVE

## Underground CBD - known alignment and potential BRT routes and stations



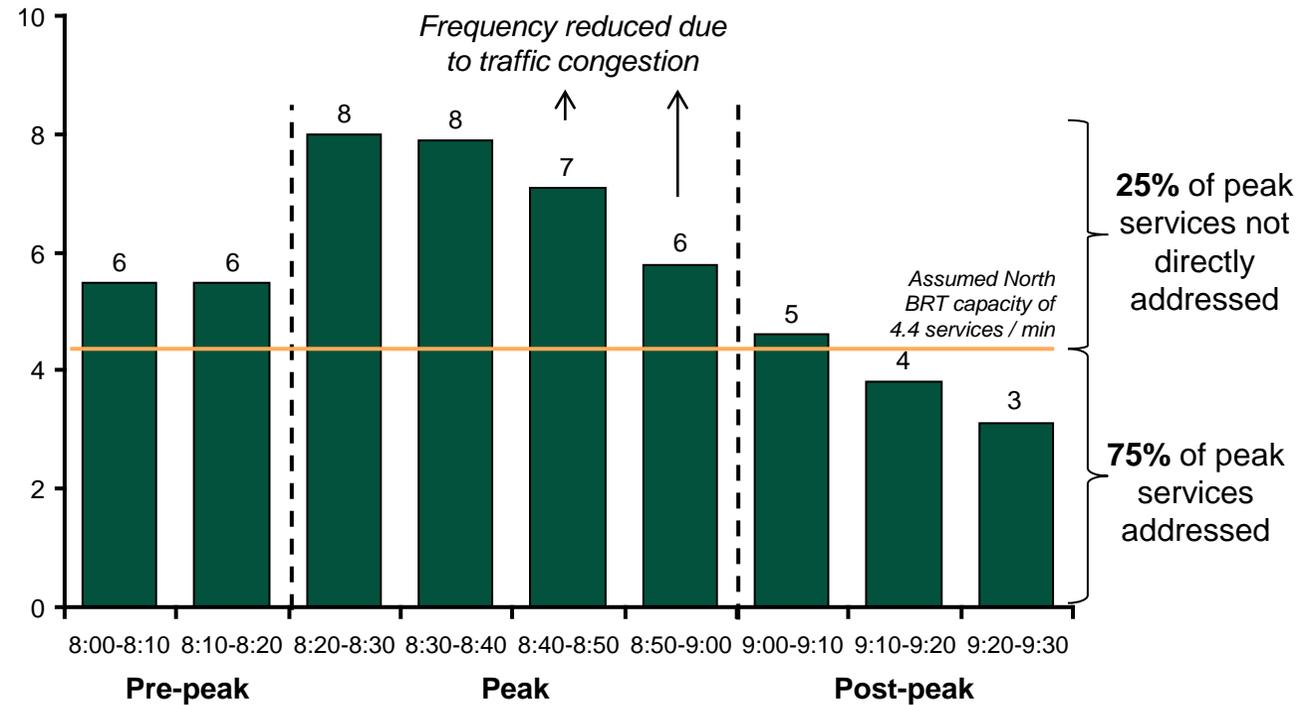
# The BRT is estimated to provide capacity that could move c.75% of Harbour Bridge buses underground

## Peak corridor capacity



## Harbour Bridge bus services

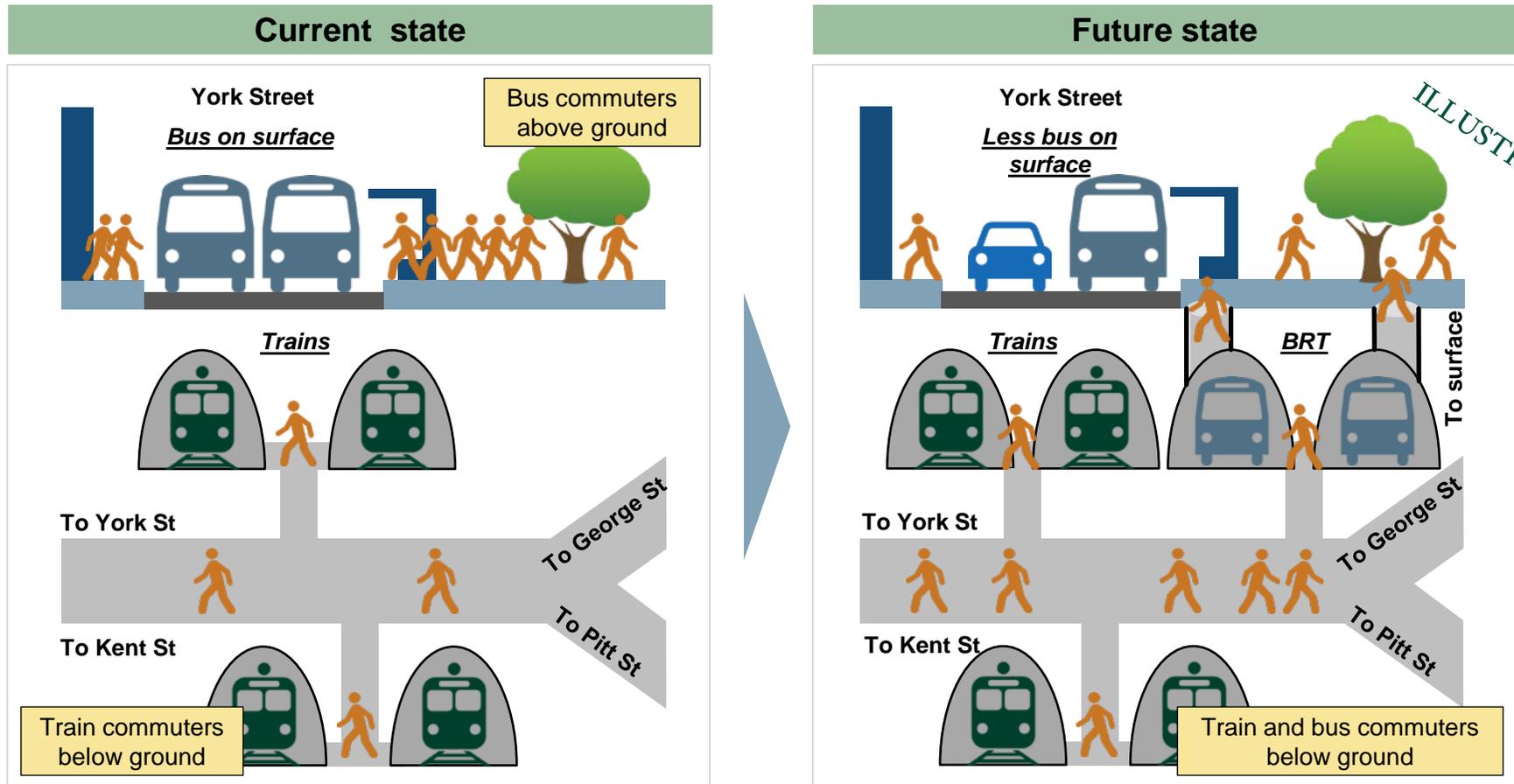
**Sydney Harbour Bridge morning southbound bus frequency**  
number of buses per minute<sup>^</sup>



Note: \*Strong congestion observed as slow to no southbound bus movement 600m north of York St entrance; \*\* very strong congestion measured as slow to no southbound bus movement at the northern pylon; ^based on the total number of buses passing through the northern pylon in a 10 minute period

Source: MRCagney; L.E.K. primary research and analysis

The Wynyard station concourse will need to be significantly expanded to cater to bus commuters who will be embarking and disembarking below ground



The Wynyard station concourse and connecting underground pedestrian corridors will need to be expanded to cater to a further c.20k commuters during the peak am period (2hr)

Note: \* 2 hour am peak (7-9am)  
Source: Transport for NSW; L.E.K. analysis  
Infrastructure NSW. Sydney CBD Access strategy.